# PULASKI COMMUNITY SCHOOL DISTRICT

FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION

YEAR ENDED JUNE 30, 2023



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# **INDEPENDENT AUDITORS' REPORT**

Board of Education Pulaski Community School District Pulaski, Wisconsin

# Report on the Audit of the Financial Statements

## Opinions

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Pulaski Community School District, Pulaski, Wisconsin (the District) as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District, as of June 30, 2023, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

# **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

# Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the budgetary comparison information, and the schedules relating to pensions and other postemployment benefits as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The financial information listed in the table of contents as supplementary information is presented for purposes of additional analysis and is not a required part of the basic financial statements. The schedules of expenditures of federal and state awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and the State Single Audit Guidelines, issued by the Wisconsin Department of Administration are also presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

# **Report on Summarized Comparative Information**

We have previously audited the District's 2022 financial statements, and we expressed unmodified audit opinions on the respective financial statements of the governmental activities, each major fund, and the aggregate remaining fund information in our report dated November 28, 2022. In our opinion, the summarized comparative information presented herein as of and for the year ended June 30, 2022, is consistent, in all material respects, with the audited financial statements from which it has been derived.

# Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated December 4, 2023, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Clifton Larson Allen LLP

CliftonLarsonAllen LLP

Green Bay, Wisconsin December 4, 2023 MANAGEMENT'S DISCUSSION AND ANALYSIS

This discussion and analysis of Pulaski Community School District's (District) financial information provides an overall review of financial activities for the fiscal year.

#### FINANCIAL HIGHLIGHTS

- The assets and deferred outflows of resources of the District exceeded liabilities and deferred inflows of resources at the close of the fiscal year by \$46,010,833 (*net position*). Of this amount \$31,423,226 is the net investment in capital assets; \$543,640 is restricted for donor intentions; \$1,919,513 is restricted for long-term capital improvement; \$87,807 is restricted for capital expansion; \$1,660,464 is restricted for food service; \$345,124 is restricted for Capital Projects; and \$191,229 is restricted for community service. This results in net unrestricted position of \$9,839,760.
- 2. Net position on the district-wide financial statements for the most recent fiscal year decreased by \$2,569,384.
- 3. As of June 30, 2023, the District's governmental funds reported ending fund balances of \$83,362,641, an increase of \$67,789,716 in comparison with the prior year.
- 4. At the end of the current fiscal year, unassigned fund balance for the general fund was \$10,322,099.

#### OVERVIEW OF THE FINANCIAL STATEMENTS

The District's basic financial statements are comprised of 1) district-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. In addition, other required supplementary and supplementary information to the basic financial statements is provided, which is intended to give the reader additional detail in support of the basic financial statements.

#### **District-wide financial statements**

- 5. The district-wide financial statements are the *statement of net position* and *statement of activities*. These statements present an aggregate view of the District's finances in a manner similar to private-sector business. Both statements distinguish functions that are supported principally by property taxes and intergovernmental revenues, called *governmental activities*.
- 6. The statement of net position presents information on all of the District's assets and deferred outflows of resources, and liabilities and deferred inflows of resources with the difference reported as net position. This statement reports all of the District's assets (cash and noncash), deferred outflows of resources and its known liabilities, both current and long-term and deferred inflows of resources. The purpose of this statement is to give the reader an understanding of the District's net worth. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating. However, before such a determination can be made, other financial and nonfinancial factors need to be considered, such as changes in the District's property tax base, its state and federal aid, and the condition of its capital assets.
- 7. The statement of activities presents information showing how the District's net position changed during the year. Revenues and expenses are reported by activity to give the reader an understanding of how each of the District's activities is being supported. All changes in net position are reported as soon as the underlying event occurs, regardless of the timing of related cash flows. Revenues and expenses are reported for all items that are known, even though they may not affect the actual cash flow of the District until a future year (e.g., uncollected taxes, earned but unused vacation, and other post-employment benefit obligations). This method of accounting is known as the accrual basis of accounting and is different from the modified accrual basis of accounting used in the District's fund financial statements. The intent of the district-wide financial statements is to give the reader a long-term view of the District's financial condition.

#### Fund financial statements

- 8. The District also produces *fund financial statements*. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities. The District, like other state and local governments, uses fund accounting to demonstrate compliance with finance related legal requirements. Fund statements generally report operations in more detail than the district-wide statements and provide information that may be useful in evaluating a District's near-term financing requirements.
- 9. There are two governmental fund financial statements, the *balance sheet* and the *statement of revenues, expenditures and changes in fund balances* (operating statement). Generally, fund statements focus on near-term inflows and outflows of spendable resources and their impact on fund balance. Such information may be useful in assessing a government's near-term financing requirements. These statements are located on pages 18 through 21.
- 10. Since the focus of fund financial statements is narrower than that of the district-wide statements it is useful to make comparisons between the information presented. This helps readers better understand the long-term implication of the District's near-term financing decisions. A reconciliation to facilitate the comparison of the statement of net position to the governmental funds balance sheet is presented on page 19. A separate schedule to reconcile the statement of activities to the governmental funds operating statement is presented on page 21.
- 11. The District has two kinds of funds: *governmental* and *fiduciary*. *Governmental funds* include the District's eight regular funds (general, debt service, donations, Indian education, capital projects, food service, community service and the cooperative program). The District has one *fiduciary* fund, a private-purpose trust for scholarship funds.
- 12. Financial information is presented separately on both the *balance sheet* and the *statement of revenues, expenditures and changes in fund balances* for the general and debt service as these are considered to be major funds. The other governmental funds are considered nonmajor funds. The financial information for these funds is combined and reported in the aggregate as "other governmental funds". Individual fund data for each of the nonmajor funds is in the combining statements, which can be found in the supplementary information section.
- 13. The District serves as a trustee, or *fiduciary,* for student scholarships. The assets of these scholarships do not directly benefit nor are under the direct control of the District. The District's responsibility is limited to ensuring the assets reported in these funds are used only for their intended purposes. *Fiduciary* activities are excluded from the district-wide financial statements because the District cannot use these assets to finance its operations. Fiduciary fund statements are presented on pages 22 and 23.

#### Notes to the financial statements

The notes to the financial statements provide additional information that is essential to the full understanding of the data provided in the district-wide and fund financial statements. The notes to the financial statements follow the basic financial statements and can be found beginning on page 24.

#### Other Information

In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information* concerning the District's budget, pension plan, other post-employment benefits and supplemental pension plan. The District adopts an annual appropriation budget for its general fund. This *required supplementary information* can be found immediately following the notes beginning on page 57.

This report also contains *supplementary information*. This includes combining statements for the nonmajor governmental funds. The supplementary information can be found beginning on page 67.

# PULASKI COMMUNITY SCHOOL DISTRICT

Management's Discussion and Analysis For the Year Ended June 30, 2023

#### **FINANCIAL ANALYSIS**

#### District-Wide Financial Statements: The District as a Whole

	2023	2022
ASSETS		
Assets, Less Capital Assets	\$ 89,844,672	\$ 33,682,162
Capital Assets, Net	40,428,030	39,935,154
Total Assets	130,272,702	73,617,316
DEFERRED OUTFLOWS OF RESOURCES	29,481,150	23,793,035
LIABILITIES		
Liabilities, Less Long-term Obligations	8,162,004	5,564,072
Long-term Obligations	88,415,517	14,073,260
Total Liabilities	96,577,521	19,637,332
DEFERRED INFLOWS OF RESOURCES	17,165,498	29,192,802
NET POSITION		
Net Investment in Capital Assets	31,423,226	30,382,756
Restricted	4,747,847	16,929,376
Unrestricted	9,839,760	1,268,085
Total Net Position	\$ 46,010,833	\$ 48,580,217

As indicated by the schedule above, total net position is \$46,010,833 at June 30, 2023. Net position can be separated into three categories: net investment in capital assets, restricted net position, and unrestricted net position.

Net investment in capital assets is a combination of funds available for capital assets, plus capital assets at original cost less accumulated depreciation and related debt. The original cost of capital assets is \$87,863,886 at June 30, 2023, which is an accumulation of capital assets year after year less any capital disposals. The accumulated depreciation is the accumulation of depreciation expense since acquisition. In accordance with generally accepted accounting principles, depreciation expense is recorded on the original cost of the asset, less an estimated salvage value, expensed over the estimated useful life of the asset. Total accumulated depreciation is \$47,435,856 at June 30, 2023. Although the District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the District's net position is restricted and represents resources that are subject to external restrictions on how they may be used. Restricted net position consists of:

Restricted Net Position	
Donations	\$ 543,640
Community Service	191,299
Food Service	1,660,464
Long-Term Capital Improvement	1,919,513
Capital Expansion	87,807
Capital Projects	 345,124
	\$ 4,747,847

# PULASKI COMMUNITY SCHOOL DISTRICT

Management's Discussion and Analysis For the Year Ended June 30, 2023

#### District-Wide Financial Statements: The District as a Whole

		2023	Percent of Total		2022	Percent of Total
Program Revenues						
Charges for Services	\$	5,112,527	8.5%	\$	3,787,065	6.8%
Operating Grants	Ŧ	7,373,989	12.2%	Ŧ	7,861,665	14.0%
Total Program Revenues		12,486,516	20.7%		11,648,730	20.8%
General Revenues						
Property Taxes Levied for:						
General		10,938,903	18.2%		11,411,535	20.4%
Debt Service		3,460,264	5.7%		1,574,073	2.8%
Capital Projects		265,000	0.4%		265,000	0.5%
Community Services		627,858	1.0%		597,960	1.1%
State and Federal General Aids		30,935,063	51.3%		30,275,537	54.0%
Other		1,549,091	2.6%		256,230	0.5%
Total General Revenues		47,776,179	79.3%		44,380,335	79.2%
Total Revenues		60,262,695	100.0%		56,029,065	100.0%
Expenses						
Instruction		30,029,421	47.8%		25,731,560	49.7%
Support Services		20,541,853	32.7%		17,487,195	33.8%
Interest on Debt		3,577,370	5.7%		212,396	0.4%
Community Services		1,048,668	1.7%		852,779	1.6%
Non-Program Transactions		5,172,297	8.2%		4,969,998	9.6%
Depreciation - Unallocated		2,462,470	3.9%		2,496,510	4.8%
Total Expenses		62,832,079	100.0%		51,750,438	100.0%
Change in Net Position	\$	(2,569,384)		\$	4,278,627	

Key elements of this change are as follows:

Increases in State General Aid resulted in a decrease of general tax levy. Federal Aid saw an increase due usage of Elementary and Secondary School Emergency Relief Funds. Instructional and support expenses increased as the district implemented wage increases that aligned with Consumer Price Index and a substantial increase in health insurance cost.

#### **Governmental Funds**

The focus of the District's *governmental funds* is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, the spendable fund balance may serve as a useful measure of the district's net resources available for spending at the end of the fiscal year.

As of June 30, 2023, the District's governmental funds reported combined ending fund balances of \$83,362,641 an increase of \$67,789,716 in comparison with the prior year.

- A portion of the fund balance is classified as nonspendable to indicate that it is not expected to be converted to cash because it has been used for prepaid expenses and inventory of \$110,056.
- The majority of the fund balance is classified as restricted to indicate that legal constraints have been placed on the use of the funds, for debt service of \$705,691, for other governmental funds of \$4,331,993, and for capital projects of \$67,892,802.
- The remaining fund balance of \$10,322,099 is unassigned.

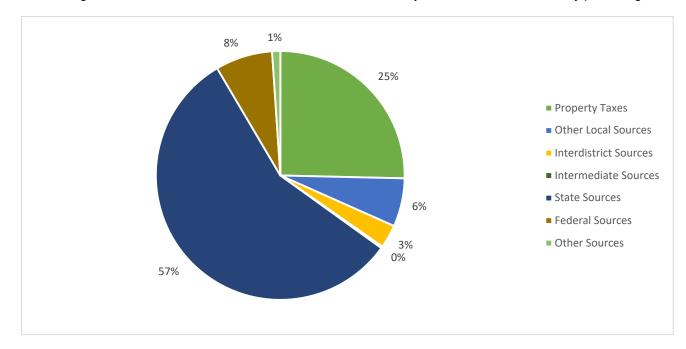
The *general fund* is the chief operating fund of the District. As of June 30, 2023, the total fund balance of the general fund was \$10,361,425. The fund balance of the general fund decreased by \$519,849 from the prior year.

The *debt service fund* has a total fund balance of \$705,691, all of which is restricted for the payment of debt service. The fund balance decreased by \$180,208.

#### PULASKI COMMUNITY SCHOOL DISTRICT Management's Discussion and Analysis

For the Year Ended June 30, 2023

#### **Governmental Fund Revenues**



The following chart illustrates the District's sources of revenues for the year ended June 30, 2023 by percentages:

The District relies primarily on property taxes and general state aid to fund governmental activities. General state aid is paid according to a formula taking into consideration District spending and property values as compared to spending and property values for the state as a whole. Property taxes and general state and federal aid account for 89% of district-wide revenues.

Local sources of revenues total \$19,077,390 and include revenues of the general fund of \$11,517,624, debt service fund of \$3,909,543, capital projects fund of \$345,124 and other governmental funds of \$3,305,099.

Interdistrict sources of revenues of \$1,832,320 are funds from other districts for open enrollment and general tuition to the general fund.

Intermediate sources of revenues total \$143,813 and include amounts received from CESAs and a county school for special needs students to the general fund.

State sources of revenue total \$34,121,296 and include revenues to the general fund of \$34,080,482 and other governmental funds of \$40,814.

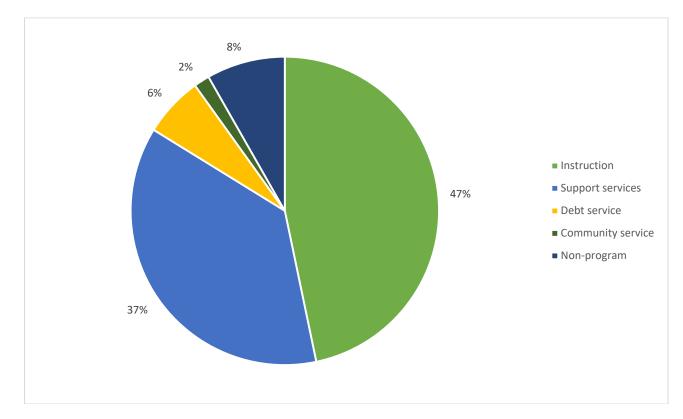
Federal sources of revenue total \$4,473,255 and include revenue to the general fund of \$3,363,368 and other governmental funds of \$1,109,887.

Other sources of revenue total \$630,499 of the general fund.

# PULASKI COMMUNITY SCHOOL DISTRICT

Management's Discussion and Analysis For the Year Ended June 30, 2023

#### **Governmental Fund Expenditures**



The following chart illustrates the District's expenditures for the year ended June 30, 2023 by percentages:

Expenditures include instruction of \$28,825,858, support services of \$22,877,902, principal and interest on short and long-term debt of \$3,890,940, community services of \$1,025,352 and non-program transactions of \$5,079,050.

Management's Discussion and Analysis For the Year Ended June 30, 2023

#### **Fiduciary Funds**

The District's fiduciary funds include a private purpose trust fund.

Net position of the private purpose trust fund at the end of the year amounted to \$4,889. This amount is restricted for scholarships. Net position decreased by \$4,228 from the prior year.

#### **Budgetary highlights**

The District's budget is shown in the following chart:

	Original Budget	Final Budget	2022-23 Actual	Variance - Positive / (Negative)	Percent
General Fund*					
Revenues and					
Other Financing Sources	\$ 50,646,951	\$ 51,229,382	\$ 51,425,755	\$ 196,373	0.4%
Expenditures and					
Other Financing Uses	51,619,473	52,201,904	51,945,604	256,300	0.5%
	\$ (972,522)	<u>\$ (972,522)</u>	<u>\$ (519,849)</u>	\$ 452,673	

\* Includes the Special Education Fund.

The District's actual general fund revenues and other financing sources were more than the budget by \$196,373, a variance of 0.4%.

The District's actual general fund expenditures and other financing uses were less than the budget by \$256,300, a variance of 0.5%.

There is a perspective difference between the budget and reporting under generally accepted accounting principles (GAAP). For budgetary purposes the special education fund was budgeted separate from the general fund, but for GAAP the two are combined. There is reconciliation to the statement of revenues, expenditures and changes in fund balances provided as part of the notes to the required supplementary information.

#### CAPITAL ASSET AND DEBT ADMINISTRATION

#### **Capital Assets**

At the end of the fiscal year, the District had invested a net of \$40,428,030 in a broad range of capital assets, including buildings, sites, and equipment. This amount represents a decrease of \$492,876 from prior year.

- Asset acquisitions totaled \$2,988,985 for the fiscal year.
- The District recognized depreciation expense of \$2,462,470 during the fiscal year.

#### PULASKI COMMUNITY SCHOOL DISTRICT Management's Discussion and Analysis For the Year Ended June 30, 2023

#### **Capital Assets (Continued)**

	2023	2022
Land	\$ 741,172	\$ 741,172
Construction in Progress	2,225,226	-
Land Improvements	5,749,422	5,700,303
Buildings and Improvements	62,984,921	62,838,318
Machinery and Equipment	16,163,145	16,071,589
Less Accumulated Depreciation	(47,435,856)	(45,416,228)
Capital Assets, Net of Depreciation	\$ 40,428,030	\$ 39,935,154

# Long-Term Obligations

	2023	2022
General Obligation Debt	\$ 71,200,958	\$ 8,982,069
Financed Purchase Contract	570,329	570,329
Compensated Absences	425,569	459,148
Other Post-Employment Benefits	215,276	354,829
Net Pension Liabilities	11,222,190	3,706,885
Long-term Obligations	\$ 83,634,322	\$ 14,073,260

- The District issued General Obligation Debt.
- The District retired \$139,553 of Other Post-Employment Benefits due to continued expiration of benefits.
- The District participates in the Wisconsin Retirement System and records its proportionate share of the plan within its District-Wide financial statements. At June 30, 2023, the State's plan reported a net pension liability and is therefore reported as a liability on the statement of net position, as opposed to the plan being a net pension asset at June 30, 2022 and reported as an asset.
- The District offers supplemental pension benefits in addition to the required WRS benefits. The net pension liability for supplemental pension increased by \$7,515,305.

#### FACTORS BEARING ON THE DISTRICT'S FUTURE

• The District is currently projected to be within budget for its on-going construction related to the successful November 2022 referendum. Successful completion of this project will allow this district to handle its current operations and student population.

#### CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is prepared to provide a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Pulaski Community School District, 143 West Green Bay Street, Pulaski, Wisconsin 541612.

# **BASIC FINANCIAL STATEMENTS**

#### PULASKI COMMUNITY SCHOOL DISTRICT STATEMENT OF NET POSITION JUNE 30, 2023 (WITH SUMMARIZED FINANCIAL INFORMATION AS OF JUNE 30, 2022)

	Governmental Activi			tivities
		2023		2022
ASSETS				
Cash and Investments	\$	85,222,259	\$	17,144,581
Receivables:				
Taxes		3,325,441		3,050,450
Accounts		8,344		22,552
Pledges		254,838		307,440
Due from Other Governments		923,734		710,894
Inventories and Prepaids		110,056		126,116
Net Pension Asset		-		12,320,129
Capital Assets, Net				
Nondepreciable		2,966,398		741,172
Depreciable, net		37,461,632		39,193,982
Total Assets		130,272,702		73,617,316
DEFERRED OUTFLOWS OF RESOURCES				
Pension Related Amounts		29,451,989		23,750,229
Other Postemployment Related Amounts		29,161		42,806
Total Deferred Outflows of Resources		29,481,150		23,793,035
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LIABILITIES				
Accounts Payable		793,814		367,341
Accrued and Other Current Liabilities		4,914,173		4,732,379
Accrued Interest Payable		1,934,811		82,404
Unearned Revenues		85,153		33,783
Deposits Payable		434,053		348,165
Long-Term Obligations:				
Due in One Year		2,200,715		2,195,832
Due in More than One Year		74,777,336		7,815,714
Other Postemployment Benefits Liability - Due in One Year		-		8,494
Other Postemployment Benefits Liability - Due in More than One Year		215,276		346,335
Net Pension Liability - Due in One Year		398,157		412,068
Net Pension Liability - Due in More than One Year		10,824,033		3,294,817
Total Liabilities		96,577,521		19,637,332
DEFERRED INFLOWS OF RESOURCES				
Pension Related Amounts		16,978,089		29,054,943
Other Postemployment Related Amounts				
Total Deferred Inflows of Resources		<u>187,409</u> 17,165,498		<u>137,859</u> 29,192,802
		17,103,490		29,192,002
NET POSITION				
Net Investment in Capital Assets		31,423,226		30,382,756
Restricted				
Donations		543,640		492,997
Community Service		191,299		178,122
Food Service		1,660,464		1,242,683
Debt Service		-		803,495
Long-Term Capital Improvement		1,919,513		1,857,010
Capital Expansion		87,807		34,940
Captal Projects		345,124		-
Pension Benefits		-		12,320,129
Unrestricted		9,839,760		1,268,085
Tatal Nat Desition	<b>^</b>	46.040.000	<b>~</b>	40 500 047
Total Net Position	\$	46,010,833	\$	48,580,217

See accompanying Notes to Basic Financial Statements.

#### PULASKI COMMUNITY SCHOOL DISTRICT STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2023 (WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED JUNE 30, 2022)

		Program	Revenues Operating	Net (Expense) Revenue and Change in Net Position		
		Charges for	Grants and	Tot		
Functions/Programs	Expenses	Services	Contributions	2023	2022	
GOVERNMENTAL ACTIVITIES						
Instruction	\$ 30,029,421	\$ 3,437,581	\$ 4,410,413	\$ (22,181,427)	\$ (18,519,944)	
Support Services	20,541,853	1,262,286	2,592,715	(16,686,852)	(13,610,852)	
Community Services	1,048,668	412,660	-	(636,008)	(461,100)	
Nonprogram	5,172,297	-	370,861	(4,801,436)	(4,800,906)	
Interest and Fiscal Charges	3,577,370	-	-	(3,577,370)	(212,396)	
Depreciation - Unallocated	2,462,470			(2,462,470)	(2,496,510)	
Total Governmental Activities	\$ 62,832,079	\$ 5,112,527	<u> </u>	(50,345,563)	(40,101,708)	
	GENERAL REVEN	IUES				
	Property Taxes,	Levied for General F	Purposes	15,279,611	13,834,015	
	Other Taxes			12,414	14,553	
	State and Federa	al Aids not Restricte	d to			
	Specific Function	ons		30,935,063	30,275,537	
	Interest and Inve	stment Earnings		874,408	14,065	
	Gain on Disposa	l of Capital Assets		44,184	111,880	
	Miscellaneous			630,499	130,285	
	Total Gen	eral Revenues		47,776,179	44,380,335	
	CHANGES IN NET	POSITION		(2,569,384)	4,278,627	
	Net Position - July	1		48,580,217	44,301,590	
	NET POSITION - E	ND OF YEAR		\$ 46,010,833	\$ 48,580,217	

#### PULASKI COMMUNITY SCHOOL DISTRICT BALANCE SHEET – GOVERNMENTAL FUNDS JUNE 30, 2023 (WITH SUMMARIZED FINANCIAL INFORMATION AS OF JUNE 30, 2022)

		Capital	Other Debt Governmental		Tot	Totals		
	General	Projects	Service	Funds	2023	2022		
ASSETS								
Cash and Investments Receivables:	\$ 11,644,602	\$ 68,434,723	\$ 705,691	\$ 4,437,243	\$ 85,222,259	\$ 17,144,581		
Taxes	3,325,441	-	-	-	3,325,441	3,050,450		
Accounts	427	-	-	7,917	8,344	22,552		
Pledges	254,838	-	-	, -	254,838	307,440		
Due from Other Governments	864,488	-	-	59,246	923,734	710,894		
Inventories and Prepaids	39,326	-	-	70,730	110,056	126,116		
····								
Total Assets	\$ 16,129,122	\$ 68,434,723	\$ 705,691	\$ 4,575,136	\$ 89,844,672	\$ 21,362,033		
LIABILITIES AND FUND BALANCE								
LIABILITIES								
Accounts Payable Accrued and Other Current	\$ 227,661	\$ 541,921	\$-	\$ 24,232	\$ 793,814	\$ 367,341		
Liabilities	4,892,185	_	-	21,988	4,914,173	4,732,379		
Unearned Revenues	33,494	_	-	51,659	85,153	33,783		
Deposits Payable	359,519	-	-	74,534	434,053	348,165		
Total Liabilities	5,512,859	541,921		172,413	6,227,193	5,481,668		
DEFERRED INFLOWS OF RESOURCES								
Unavailable Revenue - Pledges	254,838	-	-	-	254,838	307,440		
FUND BALANCES								
Nonspendable	39,326	-	-	70,730	110,056	126,116		
Restricted	-	67,892,802	705,691	4,331,993	72,930,486	4,646,066		
Unassigned	10,322,099	-	-	-	10,322,099	10,800,743		
Total Fund Balances	10,361,425	67,892,802	705,691	4,402,723	83,362,641	15,572,925		
Total Liabilities and								
Fund Balances	\$ 16,129,122	\$ 68,434,723	\$ 705,691	\$ 4,575,136	\$ 89,844,672	\$ 21,362,033		

#### PULASKI COMMUNITY SCHOOL DISTRICT RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE NET POSITION OF GOVERNMENTAL ACTIVITIES JUNE 30, 2023 (WITH SUMMARIZED FINANCIAL INFORMATION AS OF JUNE 30, 2022)

	2023	2022
Fund Balances - Total Governmental Funds	\$ 83,362,641	\$ 15,572,925
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets used by governmental activities are not current financial resources and therefore are not reported in the funds.	40,428,030	39,935,154
Other long-term assets are not available to pay current period expenditures and therefore are deferred in the funds:		
Pledges Receivable	254,838	307,440
Some deferred outflows and inflows of resources reflect changes in long-term liabilities and are not reported in the funds.		
Deferred Outflows Related to Pensions	29,451,989	23,750,229
Deferred Inflows Related to Pensions Deferred Outflows Related to Other Postemployment Benefits	(16,978,089) 29,161	(29,054,943) 42,806
Deferred Inflows Related to Other Postemployment Benefits	(187,409)	(137,859)
Long-term asset are not considered available; therefore, are not reported in the funds:		
Net Pension Asset	-	12,320,129
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds:		
Bonds and Notes Payable	(71,200,958)	(8,680,000)
Financed Purchase Contract	(570,329)	(570,329)
Premium on Debt Compensated Absences	(4,781,195) (425,569)	(302,069) (459,148)
Other Postemployment Benefits Liability	(425,569) (215,276)	(354,829)
Net Pension Liability	(11,222,190)	(3,706,885)
Accrued Interest on Long-Term Obligations	(1,934,811)	(82,404)
Net Position of Governmental Activities	\$ 46,010,833	\$ 48,580,217

See accompanying Notes to Basic Financial Statements.

# PULASKI COMMUNITY SCHOOL DISTRICT STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -**GOVERNMENTAL FUNDS** YEAR ENDED JUNE 30, 2023

(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED JUNE 30, 2022)	

								Other		_		
		Conorol		Capital		Debt	G	overnmental			als	2022
REVENUES		General		Projects		Service		Funds		2023		2022
Property Taxes	\$	10,938,903	\$	-	\$	3,460,264	\$	892,858	\$	15,292,025	\$	13,848,568
Other Local Sources	Ŷ	578,721	Ŷ	345,124	Ŷ	449,279	÷	2,412,241	÷	3,785,365	Ŷ	1,984,782
Interdistrict Sources		1,832,320		-		-		_,,		1,832,320		1,960,180
Intermediate Sources		143,813		-		-		-		143,813		81,128
State Sources		34,080,482		-		-		40,814		34,121,296		32,914,560
Federal Sources		3,363,368		-		-		1,109,887		4,473,255		5,219,277
Other Sources		483,919		-		146,580		-		630,499		130,285
Total Revenues		51,421,526		345,124		4,056,123		4,455,800		60,278,573		56,138,780
EXPENDITURES												
Instruction:												
Regular Instruction		18,689,546		-		-		182,544		18,872,090		18,218,581
Vocational Instruction		1,437,752		-		-		40,386		1,478,138		1,378,953
Special Education Instruction		6,126,799		-		-		15,491		6,142,290		5,949,604
Other Instruction		1,875,578		-		-		457,762		2,333,340		2,143,655
Total Instruction		28,129,675		-		-		696,183		28,825,858		27,690,793
Support Services:												
Pupil Services		3,050,930		-		-		28,837		3,079,767		2,165,394
Instructional Staff Services		2,569,374		-		-		3,515		2,572,889		2,465,058
General Administration Services		490,949		-		-		-		490,949		477,368
School Administration Services		2,573,320		-		-		-		2,573,320		2,325,998
Business Services		501,955		-		-		4,657		506,612		479,899
Operations and Maintenance of Plant		3,877,661		2,252,322		-		217,170		6,347,153		4,283,758
Pupil Transportation Services		2,580,106		-		-		7,132		2,587,238		2,217,250
Food Services		-		-		-		1,915,938		1,915,938		2,339,572
Central Services		633,519		-		-		-		633,519		561,898
Insurance		455,675		-		-		-		455,675		390,425
Other Support Services		1,714,842		-		-		-		1,714,842		1,778,021
Total Support Services		18,448,331		2,252,322		-		2,177,249		22,877,902		19,484,641
Debt Service:												
Principal		284,042		-		1,750,000		-		2,034,042		2,016,816
Interest and Fiscal Charges		4,506		-		1,852,392		-		1,856,898		299,800
Total Debt Service		288,548		-		3,602,392		-		3,890,940		2,316,616
Community Service		-		-		-		1,025,352		1,025,352		898,299
Nonprogram												
General Tuition Payments		3,503,031		-		-		-		3,503,031		3,755,966
Co-Curricular Cooperative Program		338,136		-		-		-		338,136		289,832
Special Education Tuition Payments		560,484		-		-		-		560,484		399,593
Adjustments and Refunds		25,781		-		-		-		25,781		67,391
Revenue Transits to Others - General Voucher Amount		651,618	_	-		-		-		651,618		457,216
Total Nonprogram		5,079,050	—	-	—	-		-		5,079,050		4,969,998
Total Expenditures		51,945,604		2,252,322		3,602,392		3,898,784		61,699,102		55,360,347
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES		(524,078)		(1,907,198)		453,731		557,016		(1,420,529)		778,433
OTHER FINANCING SOURCES (USES)												
Long-Term Debt Issued		-		69,800,000		64,555,000		-		134,355,000		-
Capital Lease Issued		-		-		-		-		4,611,061		-
Premium on Debt Issued		-		-		4,611,061		-		(65,188,939)		-
Payment to Current Bondholder		-		-		(69,800,000)		-		(69,800,000)		-
Proceeds from Sale of Capital Assets		44,184		-		-		-		44,184		111,880
Transfers In		10,045		-		-		50,000		60,045		63,334
Transfers Out		(50,000)		-		-		(10,045)		(60,045)		(63,334)
Total Other Financing Sources (Uses)		4,229	_	69,800,000	_	(633,939)		39,955		4,021,306		111,880
NET CHANGE IN FUND BALANCES		(519,849)		67,892,802		(180,208)		596,971		67,789,716		890,313
Fund Balances - July 1		10,881,274		-		885,899		3,805,752		15,572,925		14,682,612
FUND BALANCES - END OF YEAR	\$	10,361,425	\$	67,892,802	\$	705,691	\$	4,402,723	\$	83,362,641	\$	15,572,925
					_	_	_		_		_	—

See accompanying Notes to Basic Financial Statements.

#### PULASKI COMMUNITY SCHOOL DISTRICT RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2023 (WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED JUNE 30, 2022)

	2023		 2022
Net Changes in Fund Balances - Total Governmental Funds	\$	67,789,716	\$ 890,313
Amounts reported for governmental activities in the Statement of Activities are different because:			
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. Capital Assets Reported as Expenditures in Governmental Fund Statements Depreciation Expense Reported in the Statement of Activities Net Book Value of Disposals		2,988,985 (2,462,470) (33,639)	1,052,227 (2,496,510) (1,527)
Governmental funds do not present revenues that are not available to pay current obligations. In contrast, such revenues are reported in the Statement of Activities when earned.		(52,602)	(248,426)
Debt issued provides current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Position. Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. Long-Term Debt Issued Premium on Debt Issued Principal Repaid Financed Purchase Contract Paid		(64,555,000) (4,611,060) 1,750,000 284,042	- - 1,735,000 281,816
Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore, are not reported as expenditures in the governmental funds: Accrued Interest on Long-Term Debt Amortization of Premiums Compensated Absences Net Pension Asset (Liability) Net Stipend Pension Liability Deferred Outflows of Resources Related to Pensions Deferred Inflows of Resources Related to Pensions Other Postemployment Benefits Deferred Outflows of Resources Related to Other Postemployment Benefits Deferred Inflows of Resources Related to Other Postemployment Benefits Deferred Inflows of Resources Related to Other Postemployment Benefits		(1,852,407) 131,934 33,579 (20,315,501) 480,067 5,701,760 12,076,854 139,553 (13,645) (49,550)	 25,614 61,790 42,597 2,643,841 177,286 7,906,956 (7,785,434) 128,039 (151,208) 16,253
Change in Net Position of Governmental Activities	\$	(2,569,384)	\$ 4,278,627

## PULASKI COMMUNITY SCHOOL DISTRICT STATEMENT OF FIDUCIARY NET POSITION JUNE 30, 2023 (WITH SUMMARIZED FINANCIAL INFORMATION AS OF JUNE 30, 2022)

	Private Purpose Trust Fund				
	 2023			2022	
ASSETS Cash and Investments	\$ \$ 4,889		\$	\$ 9,117	
NET POSITION Restricted for Scholarships	 6	4,889	\$	9,117	

#### PULASKI COMMUNITY SCHOOL DISTRICT STATEMENT OF CHANGES IN FIDUCIARY NET POSITION YEAR ENDED JUNE 30, 2023 (WITH SUMMARIZED FINANCIAL INFORMATION AS OF JUNE 30, 2022)

	Private Purpose Trust Fund				
	2023			2022	
ADDITIONS Other Local Sources	\$	4,776	\$	9,865	
DEDUCTIONS Trust Fund Disbursements		9,004		7,805	
CHANGE IN NET POSITION		(4,228)		2,060	
Net Position - Beginning of Year		9,117		7,057	
NET POSITION - END OF YEAR	\$	4,889	\$	9,117	

# NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the Pulaski Community School District, Pulaski, Wisconsin (the District), have been prepared in conformity with accounting principles generally accepted in the United States of America (U.S. GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting principles and policies utilized by the District are described below:

## A. Reporting Entity

The District is organized as a unified school district. The District, governed by an elected seven-member board, operates grades pre-K through 12 and is comprised of all or parts of sixteen taxing districts. In accordance with U.S. GAAP, the basic financial statements are required to include the District and any separate component units that have a significant operational or financial relationship with the District. The District has not identified any component units that are required to be included in the basic financial statements in accordance with standards.

## B. District-Wide and Fund Financial Statements

The district-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the District. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities* are primarily supported by taxes and intergovernmental revenues.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental and fiduciary funds, even though the latter are excluded from the district-wide financial statements. Governmental funds include general, special revenue, debt service and capital projects funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

The District reports the following major governmental funds:

#### General Fund

This is the District's primary operating fund. It accounts for all financial resources of the general government, except those accounted for in another fund.

# NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# B. District-Wide and Fund Financial Statements (Continued)

#### Capital Projects Fund

This fund accounts for the acquisition or construction of major capital facilities.

## Debt Service Fund

This fund accounts for the resources accumulated and payments made for principal and interest on long-term general obligation debt of government funds. The fund includes both referendum approved and non-referendum debt service.

Additionally, the District reports the following fiduciary fund types:

• The private purpose trust fund is used to account for resources legally held in trust for scholarship awards. Only earnings on the invested resources may be used to support the scholarships.

# C. Measurement Focus and Basis of Accounting

The district-wide financial statements are reported using the *economic resources measurement focus* and the accrual *basis of accounting*, as are the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes are recognized as revenue in the fiscal year for which taxes have been levied. Tuition, grants, fees, and interest associated with the current fiscal period are all considered to be susceptible to accrual and have been recognized as revenue of the current fiscal period. All other revenue items are considered to be measurable and available only when the cash is received by the District.

As a general rule the effect of interfund activity has been eliminated from the districtwide financial statements.

# NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## C. Measurement Focus and Basis of Accounting (Continued)

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, and fees and fines, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources, as they are needed.

# D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance

# 1. Cash and Investments

Cash and investments are combined in the basic financial statements. Cash deposits consist of demand and time deposits with financial institutions and are carried at cost. Investments are stated at fair value. Fair value is the price that would be received to sell an asset in an orderly transaction between market participants at the measurement date.

# 2. Property Taxes

The aggregate District tax levy is apportioned and certified in November of the current fiscal year for collection to comprising municipalities based on the immediate past October 1 full or "equalized" taxable property values. As permitted by a collecting municipality's ordinance, taxes must be paid in full or in two or more installments with the first installment payable the subsequent January 31 and a final payment no later than the following July 31. On or before January 15, and by the 20th of each subsequent month thereafter, the District is paid by the collecting municipalities its proportionate share of tax collections received through the last day of the preceding month. On or before August 20, the County Treasurer makes full settlement to the District for any remaining balance.

Property taxes are recognized as revenue in the fiscal year levied as they are considered due as of January 1, the date from which interest and penalties accrue for nonpayment of a scheduled installment, and full receipt of the entire levy is assured within 60 days of fiscal year-end, meeting the availability criteria necessary for property tax revenue recognition by accounting principles generally accepted in the United States of America.

# NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

# 3. Accounts Receivable

Accounts receivable are recorded at gross amounts with uncollectible amounts recognized under the direct write-off method. No allowance for uncollectible accounts has been provided since it is believed that the amount of such allowance would not be material to the basic financial statements.

# 4. Interfund Receivables and Payables

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as "due from other funds" and "due to other funds" in the fund financial statements.

# 5. Inventories

Inventories are recorded at cost, which approximates market, using the first-in, firstout method. Inventories consist of expendable supplies held for consumption. The cost is recorded as an expenditure at the time individual inventory items are consumed rather than when purchased.

Inventories of governmental funds in the fund financial statements are classified as nonspendable fund balance to indicate that they do not represent spendable available financial resources.

# 6. Prepaid Items

Payments made to vendors that will benefit periods beyond the end of the current fiscal year are recorded as prepaid items and expensed in the periods benefitted.

Prepaid items of governmental funds in the fund financial statements are classified as nonspendable fund balance to indicate that they do not represent spendable available resources.

# 7. Capital Assets

Capital assets, which include property, plant, and equipment, are reported in the district-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of \$5,000 or higher and an estimated useful life in excess of a year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation.

# NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

# 7. Capital Assets (Continued)

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Capital assets of the District are depreciated using the straight-line method over the following estimated useful lives:

	Governmental Activities
Assets	Years
Land, Buildings, and Improvements	20 to 50
Machinery and Equipment	5 to 20
Infrastructure	25 to 100

# 8. Unearned Revenues

The district-wide statement of net position and balance sheet reports unearned revenue and therefore, defers revenue recognition in connection with resources that have been received but not yet earned. When revenue recognition criteria are met, unearned revenue is reduced, and revenue is recognized.

# 9. Compensated Absences

It is the District's policy to permit employees to accumulate earned but unused vacation and sick leave benefits in accordance with employee handbook policies. All vacation and sick leave is accrued when incurred in the district-wide financial statements. A liability for these amounts is reported in the governmental funds in the fund financial statements only if they have matured, for example, as a result of employee resignations and retirements.

# 10. Deferred Outflows/Inflows of Resources

Deferred outflows of resources are a consumption of net position by the government that is applicable to a future reporting period. Deferred inflows of resources are an acquisition of net position by the government that is applicable to a future reporting period. The recognition of those outflows and inflows as expenses or expenditures and revenues are deferred until the future periods to which the outflows and inflows are applicable.

# NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

# 11. Long-Term Obligations

In the district-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed as incurred.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

# 12. Pensions

# Wisconsin Retirement System

The fiduciary net position of the Wisconsin Retirement System (WRS) has been determined using the flow of economic resources measurement focus and accrual basis of accounting. This includes for purposes of measuring the following:

- Net Pension Liability (Asset),
- Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions,
- Pension Expense (Revenue).

Information about the fiduciary net position of the WRS and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by the WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

# Supplemental Pension Plan

Qualifying teachers and administrators are provided with a supplemental pension. The supplemental pension is a single employer defined benefit plan administered by the District. For purposes of measuring the supplemental pension liability, related deferred outflows and inflows and pension expense, the District has used values provided by its actuary. Benefit payments are recognized when due and payable in accordance with the benefit terms.

# NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

#### 12. Pensions (Continued)

## Deferred Compensation Plan

The District offers its employees a deferred compensation plan created in accordance with the Internal Revenue Code Section 457. The Plan, available to all District employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. Contributions to this plan are entirely from employee voluntary contributions. The District makes no employer contributions to this plan.

## 13. Other Postemployment Benefits Other Than Pensions (OPEB)

Qualifying retired employees are provided with other postemployment benefits. The OPEB is a single employer defined benefit plan administered by the District. For purposes of measuring the OPEB liability, related deferred outflows, and inflows and OPEB expense, the District has used values provided by its actuary. Benefit payments are recognized when due and payable in accordance with the benefit terms.

# 14. Fund Equity

#### **Governmental Fund Financial Statements**

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The following classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used:

- **Nonspendable fund balance.** Amounts that are not in spendable form (such as inventory, prepaid items, or long-term receivables) or are legally or contractually required to remain intact.
- **Restricted fund balance.** Amounts that are constrained for specific purposes by external parties (such as grantor or bondholders), through constitutional provisions, or by enabling legislation.
- **Committed fund balance.** Amounts that are constrained for specific purposes by action of the Board of Education. These constraints can only be removed or changed by the Board of Education using the same action that was used to create them.
- Assigned fund balance. Amounts that are constrained for specific purposes by action of District management. The Board of Education has authorized the Director of Business Services to assign fund balance. Residual amounts in any governmental fund, other than the General Fund, are also reported as assigned.

# NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

#### 14. Fund Equity (Continued)

• **Unassigned fund balance.** Amounts that are available for any purpose. Positive unassigned amounts are only reported in the General Fund.

The District, unless otherwise required by law or agreements, spends funds in the following order: restricted first, then committed, then assigned, and lastly unassigned.

The District has adopted a minimum fund balance policy that states the fund balance shall not fall below 10% of the operating budget in the general fund.

#### District-Wide Financial Statements

Equity is classified as net position and displayed in three components:

- Net investment in capital assets. Amount of capital assets, net of accumulated depreciation, and capital related deferred outflows of resources less outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets and any capital related deferred inflows of resources.
- **Restricted net position.** Amount of net position that is subject to restrictions that are imposed by 1) external groups, such as creditors, grantors, contributors or laws or regulations of other governments or 2) law through constitutional provisions or enabling legislation.
- **Unrestricted net position.** Net position that is neither classified as restricted nor as net investment in capital assets.

#### E. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results could differ from those estimates.

# F. Prior Year Information

Comparative amounts for the prior year have been presented in the basic financial statements to provide an understanding of changes in the District's financial position and operations. The comparative amounts may be summarized in total not at the level of detail required for a presentation in conformity with generally accepted accounting principles. Accordingly, such information should be read in conjunction with the District's financial statements for the year ended June 30, 2022, from which the summarized information was derived.

#### NOTE 2 DETAILED NOTES ON ALL FUNDS

#### A. Cash and Investments

The debt service funds account for their transactions through separate and distinct bank and investment accounts as required by State Statutes. In addition, the private purpose trust fund uses separate and distinct accounts. All other funds share in common bank and investment accounts.

Invested cash consists of deposits and investments that are restricted by Wisconsin Statutes to the following:

Time deposits; repurchase agreements; securities issued by federal, state, and local governmental entities; statutorily authorized commercial paper and corporate securities; and the Wisconsin local government investment pool. Investments in the private-purpose trust fund may be invested in other types of investments as authorized user Wisconsin Statute 881.01, "Uniform Prudent Investor Act".

The carrying amount of the District's cash and investments totaled \$85,227,148 on June 30, 2023 as summarized below:

Petty Cash and Cash on Hand Deposits with Financial Institutions	\$ 12,500 23,833,191
Investments Wisconsin Investment Series Cooperative (WISC) Total	\$ 61,381,457 85,227,148
Reconciliation to the Basic Financial Statements:	
District-Wide Statement of Net Position Cash and Investments Fiduciary Fund Statement of Net Position	\$ 85,222,259
Private Purpose Trust	 4,889
Total	\$ 85,227,148

# NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

#### A. Cash and Investments (Continued)

#### Fair Value Measurements

The District uses fair value measurements to record fair value adjustments to certain assets and liabilities and to determine fair value disclosures. The District follows an accounting standard that defines fair value, establishes a framework for measuring fair value, establishes a fair value hierarchy based on the quality of inputs used to measure fair value, and requires expanded disclosures about fair value measurements. In accordance with this standard, the District has categorized its investments, based on the priority of the inputs to the valuation technique, into a three-level fair value hierarchy. The fair value hierarchy gives the highest priority to quoted prices in active markets for identical assets or liabilities (Level 1) and the lowest priority to unobservable inputs (Level 3). If the inputs used to measure the financial instruments fall within different levels of the hierarchy, the categorization is based on the lowest level input that is significant to the fair value measurement of the instrument. Financial assets and liabilities recorded on the combined statements of financial position are categorized based on the inputs to the valuation techniques as follows:

**Level 1** – Financial assets and liabilities are valued using inputs that are unadjusted quoted prices in active markets accessible at the measurement date of identical financial assets and liabilities.

**Level 2** – Financial assets and liabilities are valued based on quoted prices for similar assets, or inputs that are observable, either directly or indirectly for substantially the full term through corroboration with observable market data.

**Level 3** – Financial assets and liabilities are valued using pricing inputs which are unobservable for the asset, inputs that reflect the reporting entity's own assumptions.

The District has the following fair value measurements as of June 30, 2023:

		Fair Value Measurements Using:							
	Level 1 Level 2			Level 3					
Investments									
WISC Investments:									
U.S. Treasury Securities	\$	48,709,805	\$	-	\$	-			
Negotiable Certificates of Deposit		-		1,336,715					
	\$	48,709,805	\$	1,336,715	\$	-			

# NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

#### A. Cash and Investments (Continued)

#### Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. Wisconsin statutes require repurchase agreements to be fully collateralized by bonds or securities issued or guaranteed by the federal government or its instrumentalities. The District does not have an additional custodial credit policy.

Deposits with financial institutions within the state of Wisconsin are insured by the Federal Deposit Insurance Corporation (FDIC) in the amount of \$250,000 for the combined amount of all time and savings deposits and \$250,000 for interest-bearing and noninterest-bearing demand deposits per official custodian per insured depository institution. Deposits with financial institutions located outside the state of Wisconsin are insured by the FDIC in the amount of \$250,000 for the combined amount of all deposit accounts per official custodian per depository institution. Also, the state of Wisconsin has a State Guarantee Fund which provides a maximum of \$400,000 per public depository above the amount provided by an agency of the U.S. Government. However, due to the relatively small size of the State Guarantee Fund in relation to the fund's total coverage, total recovery of insured losses may not be available. This coverage has been considered in determining custodial credit risk.

As of June 30, 2023, \$1,498,911 of the District's deposits with financial institutions were in excess of federal and state depository insurance limits. \$13,000,000 was collateralized with securities held by the pledging financial institution or its trust department or agent but not in the District's name.

#### Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Wisconsin statutes limit investment in securities to the top two ratings assigned by nationally recognized statistical rating organizations. Presented below is the actual rating as of the year-end for each investment type.

	A	Exempt from				Not
Investment Type	Amount	Disclosure	AAA	P	\a	 Rated
WISC Investments:						
U.S Treasuries	\$ 48,709,805	\$ 48,709,805	\$-	\$	-	\$ -
Negotiable Certificates of Deposits	1,336,715	-	-		-	1,336,715
Investment Series	10,503,892	-	10,503,892		-	-
Cash Management Series	831,045	-	831,045		-	 -
Totals	\$ 61,381,457	\$ 48,709,805	\$ 11,334,937	\$	-	\$ 1,336,715

# NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

# A. Cash and Investments (Continued)

#### Concentration of Credit Risk

The investment policy of the District contains no limitations on the amount that can be invested in any one issuer. At June 30, 2023, the District had no investments in any one issuer (other than U.S. Treasury securities, mutual funds, and external investment pools) that represent 5% or more of total District investments.

#### Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Information about the sensitivity of the fair values of the District's investments to market interest rate fluctuations is provided by the following table that shows the distribution of the District's investments by maturity:

		Remaining Maturity (in Months)							
		12 Months	13 to 24	25 to 60	More Than				
Investment Type	Amount	or Less	Months	Months	60 Months				
WISC Investments:									
U.S Treasuries	\$ 48,709,805	\$ 12,883,232	\$ 32,261,122	\$ 3,565,451	\$-				
Negotiable Certificates of Deposits	1,336,715	1,336,715	-	-	-				
Investment Series	10,503,892	10,503,892	-	-	-				
Cash Management Series	831,045	831,045	-	-	-				
Totals	\$ 61,381,457	\$ 25,554,884	\$ 32,261,122	\$ 3,565,451	\$-				

#### Investment in Wisconsin Investment Series Cooperation

The District has investments in the Wisconsin Investment Series Cooperative (WISC) of \$70,590,057 at year-end consisting of \$9,208,600 in certificates of deposit, \$831,045 invested in the Cash management Series, \$10,503,892 invested in the Investment Series and \$50,046,520 in fixed income investments. The Cash management Series has no minimum investment period, allows check writing privileges, and the average dollar weighted maturity is 90 days or less. The Investment Series requires a 14-day minimum investment period and one business day withdrawal notice, and the average dollar weighted maturity is 120 days or less.

WISC is organized by and operated exclusively for Wisconsin public schools, technical colleges, and municipal entities. WISC is not registered with the Securities and Exchange Commission, but operates under Wisconsin International Cooperate Statute, Wisconsin Statute, Section 66.031. WISC is governed by the Wisconsin Investment Series Cooperative Commission in accordance with the terms of the Intergovernmental Cooperation Agreement. WISC invests District funds in accordance with Wisconsin law. WISC Multi-Class Series, including Cash Management Series and Investment Series, are valued at amortized cost, which approximates market value.

# NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

# **B.** Capital Assets

Capital asset activity for the year ended June 30, 2023 was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Governmental Activities:				
Capital Assets, Nondepreciable:	ф <b>744 47</b> 0	¢	¢	¢ 744.470
Land Construction in progress	\$ 741,172	\$- 2,225,226	\$-	\$ 741,172 2,225,226
Total capital assets, nondepreciable	741,172	2,225,226		2,966,398
Total capital assets, nondepreciable	741,172	2,223,220		2,900,390
Capital Assets, Depreciable:				
Land Improvements	5,700,303	49,119	-	5,749,422
Buildings and Improvements	62,838,318	146,603	-	62,984,921
Machinery and Equipment	16,071,589	568,037	476,481	16,163,145
Subtotals	84,610,210	763,759	476,481	84,897,488
Less Accumulated Depreciation for:				
Land Improvements	2,400,443	220,550	-	2,620,993
Buildings and Improvements	29,831,747	1,659,980	-	31,491,727
Machinery and Equipment	13,184,038	581,940	442,842	13,323,136
Subtotals	45,416,228	2,462,470	442,842	47,435,856
Total Capital Assets,				
Depreciable, Net	39,193,982	(1,698,711)	33,639	37,461,632
Governmental Activities				
Capital Assets, Net	\$ 39,935,154	\$ 526,515	\$ 33,639	40,428,030
· ·				
Less: Related Capital Related Debt, Net of	Unspent Debt Pro	ceeds		4,223,609
Less: Debt Premium	•			4,781,195
Net Investment in Capital Assets				\$ 31,423,226

The District's capital assets are shared by many governmental functions. Accordingly, it was not considered practical to allocate depreciation expense.

# NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

#### C. Interfund Transfers

Interfund transfers of the District, as reported in the fund financial statements, for the year ended June 30, 2023 are detailed below:

	Т	ransfer	Т	ransfer
Fund		In		Out
General	\$	10,445	\$	50,000
Cooperative Program		-		10,445
Capital Improvement Fund		50,000		-
Total	\$	60,445	\$	60,445
Interfund transfers were made for the following pur				
To Fund for Expenditures Over Revenues			\$	10,445
Transfer General Fund Excess Revenues Over Expend Fund the Long-Term Capital Improvement Trust Fund	itures	to		50,000

# D. Long-Term Obligations

Total

The following is a summary of changes in long-term obligations of the District for the year ended June 30, 2023:

60.445

\$

	Beginning Balance	Issued Retired		Ending Balance	Due Within One Year	
Governmental Activities:						
General Obligation Debt						
Bonds	\$ 1,900,000	\$ 64,555,000	\$ 205,000	\$ 66,250,000	\$ 215,000	
Notes	6,780,000	-	1,545,000	5,235,000	1,585,000	
Total General Obligation						
Debt	8,680,000	64,555,000	1,750,000	71,485,000	1,800,000	
Bond Anticipation Notes	-	69,800,000	69,800,000	-	-	
Debt Premium	302,069	4,611,060	131,934	4,781,195	14,428	
Direct Borrowing:						
Financed Purchase Contract	570,329	-	284,042	286,287	286,287	
Compensated Absences	459,148	-	33,579	425,569	100,000	
Governmental Activities						
Long-Term Obligations	\$ 10,011,546	\$ 138,966,060	\$71,999,555	\$ 76,978,051	\$ 2,200,715	

Total interest paid during the year on long-term debt totaled \$1,856,900.

The District's outstanding note from direct borrowing related to governmental activities of \$288,513 contains a provision that in an event of default, outstanding amounts become immediately due if the District is unable to make payment or the repossession of such equipment.

# NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

# D. Long-Term Obligations (Continued)

#### General Obligation Debt

General obligation debt currently outstanding is detailed as follows:

	Date of Issue	Final Maturity	Interest Rates	Original Indebtedness	Balance June 30, 2022
General Obligation Promissory Notes	09/24/14	09/01/24	1.00% - 2.50%	\$ 2,700,000	\$ 325,000
General Obligation Promissory Notes	02/17/16	03/09/26	1.50% - 2.50%	2,800,000	890,000
General Obligation Promissory Notes	07/13/17	03/01/27	2.00% - 4.00%	8,500,000	4,020,000
General Obligation School Facility					
Improvement Bonds	07/02/18	03/01/30	3.00%	2,300,000	1,695,000
General Obligation Refunding Bonds	03/09/23	03/09/43	4.00% - 5.00%	64,555,000	64,555,000
Total Outstanding General Obligation Debt					\$ 71,485,000

Annual principal and interest maturities of the outstanding general obligation debt of \$71,485,000 on June 30, 2023 are detailed below:

	Governmental Activities							
<u>Year Ending June 30,</u>		Principal		Interest		Total		
2024	\$	1,800,000	\$	4,422,980	ç	\$ 6,222,980		
2025		2,840,000		2,969,913		5,809,913		
2026		2,950,000		2,867,889		5,817,889		
2027		2,750,000		2,756,525		5,506,525		
2028		2,840,000		2,621,800		5,461,800		
2029-2033		15,615,000		10,881,450		26,496,450		
2034-2038		19,180,000		6,759,200		25,939,200		
2039-2043		23,510,000		2,426,000		25,936,000		
Total	\$	71,485,000	\$	35,705,757	Ş	\$ 107,190,757		

Annual principal and interest maturities of the outstanding direct borrowings – financed purchase contact of \$286,287 on June 30, 2023 are detailed below:

		Governmental Activities							
<u>Year Ending June 30,</u>	F	Principal	I	nterest		Total			
2024		286,287		2,262		288,549			
Total	\$	286,287	\$	2,262	\$	288,549			

For governmental activities, the other long-term liabilities are generally funded by the General Fund.

In prior years, the District defeased portions of general obligation bond issues. As a result, the bonds are considered to be defeased and the liability has been removed the financial statements. At June 30, 2023, \$690,000 of outstanding general obligation bonds are considered defeased.

# NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

# D. Long-Term Obligations (Continued)

#### Legal Margin for New Debt

The District's legal margin for creation of additional general obligation debt on June 30, 2023 was \$204,361,156 as follows:

Equalized Valuation of the District	\$ 2,758,461,557
Statutory Limitation Percentage	 (x) 10%
General Obligation Debt Limitation, Per Section 67.03	
of the Wisconsin Statutes	275,846,156
Total Outstanding General Obligation Debt	
Applicable to Debt Limitation	71,485,000
Legal Margin for New Debt	\$ 204,361,156

# E. Pension Plans

The District reports pension related balances at June 30, 2023, as summarized below:

		Pension	Outflows of	Inflows of	Expense
	(A	sset) Liability	Resources	Resources	 (Revenue)
Wisconsin Retirement System (WRS)	\$	7,995,372	\$ 28,901,266	\$ (16,744,742)	\$ 4,071,423
Stipend Pension Plan		3,226,818	 550,723	 (233,347)	 215,733
Total Pension Asset	\$	11,222,190	\$ 29,451,989	\$ (16,978,089)	\$ 4,287,156

# NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

#### E. Pension Plans (Continued)

#### 1. WRS Pension Plan

#### Plan Description

The Wisconsin Retirement System (WRS) is a cost-sharing multiemployer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government, and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, expected to work at least 1,200 hours a year (880 hours for teachers and school district educational support employees) and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a standalone Annual Comprehensive Financial Report, which can be found at https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements.

Additionally, ETF issued a standalone Wisconsin Retirement System Financial Report, which can also be found using the link above.

For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

Employees who retire at or after age 65 (54 for protective occupations and 62 for elected officials and executive service retirement plan participants, if hired on or before December 31, 2016) are entitled to a retirement benefit based on a formula factor, their final average earnings, and creditable service.

Final average earnings is the average of the participant's three highest annual earnings periods. Creditable service includes current service and prior service for which a participant received earnings and made contributions as required. Creditable service also includes creditable military service. The retirement benefit will be calculated as a money purchase benefit based on the employee's contributions plus matching employer's contributions, with interest, if that benefit is higher than the formula benefit.

# NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

#### E. Pension Plans (Continued)

#### 1. WRS Pension Plan (Continued)

#### Plan Description (Continued)

Vested participants may retire at or after age 55 (50 for protective occupations) and receive an actuarially reduced benefit. Participants terminating covered employment prior to eligibility for an annuity may either receive employee-required contributions plus interest as a separation benefit or leave contributions on deposit and defer application until eligible to receive a retirement benefit.

The WRS also provides death and disability benefits for employees.

#### Postretirement Adjustments

The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the "floor") set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

	Core Fund	Variable Fund
Year	Adjustment %	_Adjustment %
2013	(9.6)	9
2014	4.7	25
2015	2.9	2
2016	0.5	(5)
2017	2.0	4
2018	2.4	17
2019	0.0	(10)
2020	1.7	21
2021	5.1	13
2022	7.4	15

# NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

# E. Pension Plans (Continued)

# 1. WRS Pension Plan (Continued)

#### Contributions (Continued)

#### **Contributions**

Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for general category employees, including teachers, executives, and elected officials. Starting on January 1, 2016, the executives and elected officials' category was merged into the general employee category. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

During the reporting year ending June 30, 2023, the WRS recognized \$1,826,125 in contributions from the District.

Contribution rates for the reporting period are:

Employee Category	Employee	Employer
General (Including Teachers, Executives and		
Elected Officials)	6.80%	6.80%

Pension Assets, Liabilities, Pension Expense (Revenue), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2023, the District reported a liability of \$7,995,372 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2021 rolled forward to December 31, 2022. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The District's proportion of the net pension liability was based on the District's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2022, the District's proportion was 0.15092147%, which was a decrease of 0.00193024% from its proportion measured as of December 31, 2021.

For the year ended June 30, 2023, the District recognized pension expense of \$4,071,423.

# NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

#### E. Pension Plans (Continued)

#### 1. WRS Pension Plan (Continued)

Pension Assets, Liabilities, Pension Expense (Revenue), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between Expected and Actual Experience	\$ 12,734,149	\$ 16,729,815
Net Differences between Projected and Actual		
Earnings on Pension Plan Investments	13,582,292	-
Changes in Assumptions	1,572,221	-
Changes in Proportion and Differences between		
Employer Contributions and Proportionate Share		
of Contributions	50,461	14,927
Employer Contributions Subsequent to the		
Measurement Date	962,143	-
Total	\$ 28,901,266	\$ 16,744,742

\$962,143 reported as deferred outflows related to pension resulting from the District's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability (asset) in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

<u>Year Ending June 30,</u>	 Amount		
2024	\$ 467,318		
2025	2,320,958		
2026	2,383,358		
2027	 6,022,747		
Total	\$ 11,194,381		

# NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

#### E. Pension Plans (Continued)

#### 1. WRS Pension Plan (Continued)

#### Actuarial Assumptions

The total pension liability in the December 31, 2021 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date: Measurement Date of Net Pension Liability: Experience Study:	December 31, 2021 December 31, 2022 January 1, 2018 - December 31, 2020 Published November 19, 2021
Actuarial Cost Method:	Entry Age Normal
Asset Valuation Method:	Fair Value
Long-Term Expected Rate of Return:	6.8%
Discount Rate:	6.8%
Salary Increases:	
Wage Inflation	3.0%
Seniority/Merit	0.1% - 5.6%
Mortality	2020 WRS Experience Mortality Table
Postretirement adjustments*	1.7%

\* No postretirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience, and other factors. 1.7% is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.

Actuarial assumptions are based upon an experience study conducted in 2021 that covered a three period from January 1, 2018 to December 31, 2020. The total pension liability for December 31, 2022 is based upon a roll forward of the liability calculated from the December 31, 2021 actuarial valuation.

# NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

# E. Pension Plans (Continued)

# 1. WRS Pension Plan Description (Continued)

#### Long-Term Expected Return on Plan Assets

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

	Current Asset Allocation %	Long-Term Expected Nominal Rate of Return %	Long-Term Expected Real Rate of Return %
Core Fund Asset Class			
Public Equity	48.0%	7.6%	5.0%
Public Fixed Income	25.0%	5.3%	2.7%
Inflation Sensitive	19.0%	3.6%	1.1%
Real Estate	8%	5.2%	2.6%
Private Equity/Debt	15%	9.6%	6.9%
Cash	-15%	N/A	N/A
Total Core Fund	100%	7.4%	4.8%
Variable Fund Asset Class			
U.S. Equities	70%	7.2%	4.6%
International Equities	30%	8.1%	5.5%
Total Variable Fund	100%	7.7%	5.1%

New England Pension Consultants Long-Term US CPI (Inflation) Forecast: 2.5%

Asset Allocations are managed within established ranges, target percentages may differ from actual monthly allocations

The investment policy used for the Core Fund involves reducing equity exposure by leveraging lower-volatility assets, such as fixed income securities. This results in an asset allocation beyond 100%. Currently, an asset allocation target of 15% policy leverage is used, subject to an allowable range of up to 20%.

# NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

# E. Pension Plans (Continued)

# 1. WRS Pension Plan Description (Continued)

#### Single Discount Rate

A single discount rate of 6.8% was used to measure the total pension liability for the current and prior year. This single discount rate is based on the expected rate of return on pension plan investments of 6.8% and a municipal bond rate of 4.05% (Source: Fixed-income municipal bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported in Fidelity Index's "20-year Municipal GO AA Index" as of December 31, 2022. In describing this index, Fidelity notes that the Municipal Curves are constructed using option-adjusted analytics of a diverse population of over 10,000 tax-exempt securities.). Because of the unique structure of WRS, the 6.8% expected rate of return implies that a dividend of approximately 1.7% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan members contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

# Sensitivity of the District's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate

The following presents the District's proportionate share of the net pension liability (asset) calculated using the discount rate of 6.8%, as well as what the District's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (5.8%) or 1-percentage-point higher (7.8%) than the current rate:

	1% Decrease to Discount Rate		Discount Rate Discount Rate		1% Increase to Discount Rate	
Districtly Draw antian star Okama af		(5.80%)		(6.80%)		(7.80%)
District's Proportionate Share of the Net Pension Liability (Asset)	\$	26,536,380	\$	7,995,372	\$	(4,759,250)

# NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

#### E. Pension Plans (Continued)

#### 1. WRS Pension Plan Description (Continued)

#### Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in separately issued financial statements available at https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements.

#### Payable to the Pension Plan

The District reported a payable of \$762,745 for the outstanding amount of contributions to the pension plan as of June 30, 2023.

#### 2. Stipend Pension Plan

#### Plan Description

The plan, a single employer pension plan, is a defined benefit pension plan established to provide a cash stipend to some retirees. The plan is administered by the District.

#### Benefits Provided

A summary of eligibility requirements and plan benefits follows:

		Eligi	bility Require	ments Medical		
Position	Hire and Retirement Dates	Age	Service	Plan	Benefit Duration	Plan Benefit
Teachers ar	d Nonrepresented Staff					
	Tier 1 - Hired prior to July 1, 1998 and retiring after July 1, 2014	55	20	Yes	5 Years or Medicare- eligibility	Annual \$16,000 contribution to a 403(b) Prorated amounts for those working between 20 and 40 hours.
	Tier 2 - Hired between July 1, 1998 and July 1, 2003 and retiring after July 1, 2014	55	20	Yes	5 Years or Medicare- eligibility	Annual \$12,000 contribution to a 403(b) Prorated amounts for those working between 20 and 40 hours.
Support Sta	<u>ff</u>					
	Tier 1 - Hired prior to July 1, 1998 and retiring after July 1, 2014	55	20	Yes	5 Years or Medicare- eligibility	Annual \$10,000 contribution to a 403(b) Prorated amounts for those working between 20 and 40 hours.
	Tier 2 - Hired between July 1, 1998 and July 1, 2003 and retiring after July 1, 2014	55	20	Yes	5 Years or Medicare- eligibility	Annual \$7,500 contribution to a 403(b) Prorated amounts for those working between 20 and 40 hours.

#### Employees Covered by Benefit Terms

As of the June 30, 2022 actuarial study, the following employees were covered by the benefit terms:

# NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

#### E. Pension Plans (Continued)

# 2. Stipend Pension Plan (Continued)

Employees Covered by Benefit Terms (Continued)

Inactive Employees or Beneficiaries Currently	
Receiving Benefit Payments	34
Active Employees	98
Total	132

#### **Funding Policy**

The entire cost of these benefits is paid by the District. Benefits are currently funded on a pay-as-you-go basis and no assets are accumulated in a trust.

Pension Liabilities, Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

Component	 Amount
Total Pension Liability at July 1, 2021	\$ 3,706,885
Changes for the Year:	
Service Cost	141,743
Interest	80,364
Differences Between Expected and Actual Experience	(104,140)
Changes of Assumptions or Other Input	(185,966)
Benefit Payments	 (412,068)
Net Changes	 (480,067)
Total Pension Liability at June 30, 2022	\$ 3,226,818

For the year ended June 30, 2023, the District recognized pension expense of \$215,733.

At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to pension from the following sources:

	Deferred Outflows of		Deferred Inflows of		
	Re	esources	R	esources	
Differences Between Expected and Actual Experience	\$	79,528	\$	78,105	
Changes in Assumptions		73,038		155,242	
Benefit Payments Made Subsequent to the					
Measurement Date		398,157		-	
Total	\$	550,723	\$	233,347	

# NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

#### E. Pension Plans (Continued)

# 2. Stipend Pension Plan (Continued)

Pension Liabilities, Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

\$398,157 reported as deferred outflows related to pension resulting from the District's benefit payments made subsequent to the measurement date will be recognized as a reduction of the total pension liability in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

<u>Year Ending June 30,</u>	A	mount
2024	\$	(6,374)
2025		(1,882)
2026		(72,525)
Total	\$	(80,781)

#### Actuarial Assumptions

The District's total pension liability was measured as of June 30, 2022.

The total pension liability in the June 30, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Valuation Date	June 30, 2022
Actuarial Cost Method	Entry Age Normal - Level % of Salary
Actuarial Assumptions:	
Discount Rate	4.00%
Inflation	2.50%
Salary Increases	0.1-5.6% Based on Years of Service
Average Expected Remaining Service Lives	4 Years

#### Single Discount Rate

A single discount rate of 4.00% was used to measure the total pension liability as opposed to a discount rate of 2.25% for the prior year. This single discount rate was based on the S&P Municipal Bond 20 Year High Grade Index.

#### Sensitivity of the District's Total Pension Liability to Changes in the Discount Rate

The following presents the District's total pension liability at June 30, 2022 calculated using the discount rate of 4.00%, as well as what the District's total pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (3.00%) or 1-percentage-point higher (5.00%) than the current rate.

# NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

#### E. Pension Plans (Continued)

#### 2. Stipend Pension Plan (Continued)

Sensitivity of the District's Total Pension Liability to Changes in the Discount Rate (Continued)

	1% Decrease to	Current	1% Increase to
	Discount Rate	Discount Rate	Discount Rate
	(3.00%)	(4.00%)	(5.00%)
Total Pension Liability	\$ 3,343,420	\$ 3,226,818	\$ 3,110,172

The sensitivity of the District's total pension liability was determined based on the actuarial date while the total pension liability of \$3,226,818 was based on the District's fiscal year ended June 30, 2022, as rolled forward by the District's actuary. Sensitivity information as of June 30, 2023 was not available.

#### F. Other Postemployment Benefits

#### Plan Description

The plan is a single employer defined benefit postemployment health plan that covers retired employees of the District. Eligible retired employees have access to group medical coverage through the District's group plan. District paid medical benefits are paid for as indicated below. No assets have been accumulated in an irrevocable trust.

#### **Benefits Provided**

Benefits and eligibility for certified retired staff are established and amended by the Board of Education and include the following benefits:

Position	Eligibility	Benefit Duration	Benefit Type	Contributions
Administrators, Teache	ers, and Nonrepresent	ed Staff		
	Retired Prior to July 1, 2013	Eight Years or Medicare- Eligibility or Death	Medical Premiums	District Contributes \$12,732.12 Annually
Support Staff	Retired Prior to July 1, 2013	Five Years or Medicare- Eligibility or Death	Medical Premiums	District Contributes \$12,732.12 Annually

District employees that retired prior to July 1, 2011 were eligible for grandfathered benefits that are no longer offered by the District. District employees hired after July 1, 2003 are not eligible for a District provided post-employment benefit funded upon retirement of any kind.

# NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

# F. Other Postemployment Benefits (Continued)

#### Employees Covered by Benefit Terms

As of the June 30, 2020 actuarial study, the following employees were covered by the benefit terms:

Inactive Employees or Beneficiaries Currently	
Receiving Benefit Payments	6
Active Employees	384
Total	424

#### Total OPEB Liability

The District's total OPEB liability was measured as of June 30, 2022, was determined by an actuarial valuation as of June 30, 2022.

#### Actuarial Assumptions

The total OPEB liability in the June 30, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation:	2.50%
Salary Increases:	0.1-5.6% Based on Years of Service
Actuarial Cost Method:	Entry Age Normal - Level % of Salary
Healthcare Cost Trend Rates:	7.0% Decreasing to 6.5%, then decreasing by .1% Per Year Down to 4.50%, and and Level Thereafter
Dental Cost Trend Rates:	Level at 4.5%

Mortality rates are based on the 2020 WRS Experience Tables for Active Employees and Healthy Retirees projected with mortality improvements using the fully generational MP-201 projection from a base year of 2010.

The actuarial assumptions used in the June 30, 2022 valuation were based on the "Wisconsin Retirement System 2018 - 2020 Experience Study".

#### **Discount Rate**

The discount rate used to measure the total OPEB liability was 4.00% as opposed to a discount rate of 2.25% for the prior year. This discount rate is based on the S&P Municipal Bond 20 Year High Grade Index as of the week of the measurement date.

# NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

#### F. Other Postemployment Benefits (Continued)

#### Changes in the Total OPEB Liability

	Increase		
	(Decrease)		
	То	tal OPEB	
		Liability	
		(a)	
Balance at July 1, 2021	\$	354,829	
Changes for the Year:			
Service Cost		17,580	
Interest		7,148	
Differences Between Expected and Actual			
Experience		(61,495)	
Changes of Assumptions or Other Input		(10,888)	
Benefit Payments		(91,898)	
Net Changes		(139,553)	
Balance at June 30, 2022	\$	215,276	

#### Sensitivity of the Total OPEB Liability to Changes in the Discount Date

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (3.00%) or 1-percentage-point higher (5.00%) than the current rate:

	1%	Decrease to		Current	1%	Increase to
	Discount Rate (3.00%)		Discount Rate (4.00%)		Dis	count Rate
					(5.00%)	
Total OPEB Liability	\$	225,219	\$	215,276	\$	205,685

#### Sensitivity of the Total OPEB Liability to Changes in the Health Care Cost Trend Rates

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using health care cost trend rates that are 1-percentage-point lower (6.0% decreasing to 3.5%) or 1-percentage-point higher (8.0% decreasing to 5.5%) than the current health care cost trend rates:

	1%	6 Decrease		th Care Cost		Increase
		(6.0%	Tre	end Rates		(8.0%
	Decreasing		(7.0% Decreasing		De	ecreasing
		to 3.5%) to 4.5%)		to	o 5.5%)	
Total OPEB Liability	\$	201,112	\$	215,276	\$	231,656

# NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

# F. Other Postemployment Benefits (Continued)

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2023, the District recognized OPEB expense of \$7,046.

At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	D	Deferred		Deferred
	Ou	Outflows of		nflows of
	Re	sources	Resources	
Differences Between Expected and Actual				
Experience	\$	-	\$	177,511
Changes in Assumptions		29,161		9,898
Total	\$	29,161	\$	187,409

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in other postemployment benefits expense as follows:

A	mount
\$	17,682
	17,682
	17,682
	17,682
	17,688
	69,832
\$	158,248

# NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

#### G. Fund Equity

#### Nonspendable Fund Balance

In the fund financial statements, portions of the governmental fund balances are amounts that cannot be spent because they are either 1) not in spendable form or 2) legally or contractually required to be maintained intact. At June 30, 2023, nonspendable fund balance was as follows:

Nonspendable:	
General Fund	
Prepaids	\$ 39,326
Nonmajor Governmental Funds - Food Service	 70,730
Total Nonspendable Fund Balance	\$ 110,056

#### Restricted Fund Balance

In the fund financial statements, portions of governmental fund balances are not available for appropriation or are legally restricted for use for a specific purpose. At June 30, 2023, restricted fund balance was as follows:

Special Revenue Funds	
Restricted for:	
Donations and Student Activities	\$ 543,640
Community Service	191,299
Food Service	1,589,734
Debt Service Funds	
Restricted for:	
Debt Service	705,691
Capital Projects Fund	
Restricted for:	
Long-Term Capital Improvement	1,919,513
Capital Expansion	87,807
Capital Projects	 67,892,802
Total Restricted Fund Balance	\$ 72,930,486

#### NOTE 3 OTHER INFORMATION

#### A. Contingencies

The District participates in a number of federal and state assisted grant programs. These programs are subject to program compliance audits by the grantors or their representatives. Accordingly, the District's compliance with applicable grant requirements will be established at some future date. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time although the District expects such amounts, if any, to be immaterial.

From time to time, the District is party to other various pending claims and legal proceedings. Although the outcome of such matters cannot be forecast with certainty, it is the opinion of management that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the District's financial position or results of operations.

# **B.** Limitation on School District Revenues

Wisconsin Statutes limit the amount of revenues a school district may derive from general school aids and property taxes unless a higher amount is approved by a referendum.

This limitation does not apply to revenue needed for payment of any general obligation debt service (including refinanced debt) authorized by either of the following:

- A resolution of the school board or by referendum prior to August 12, 1993.
- A referendum on or after August 12, 1993.

**REQUIRED SUPPLEMENTARY INFORMATION** 

# PULASKI COMMUNITY SCHOOL DISTRICTPULASKI COMMUNITY SCHOOL DISTRICT SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL – GENERAL FUND – BUDGETARY BASIS YEAR ENDED JUNE 30, 2023

	Budget			
REVENUES	Original	Final	Actual	(Negative)
Property Taxes	\$ 10,941,489	\$ 10,941,489	\$ 10,938,903	\$ (2,586)
Other Local Sources	383,755	403,062	578,721	φ (2,000) 175,659
Interdistrict Sources	1,944,504	1,953,059	1,832,320	(120,739)
Intermediate Sources	25,650	56,168	53,489	(120,703)
State Sources	31,754,578	31,836,520	31,903,722	67,202
Federal Sources	2,671,274	2,732,683	2,410,624	(322,059)
Other Sources	88,000	365,360	483,919	118,559
Total Revenues	47,809,250	48,288,341	48,201,698	(86,643)
EXPENDITURES				
Instruction:				
Regular Instruction	18,768,398	19,054,675	18,689,546	365,129
Vocational Instruction	1,342,035	1,341,146	1,437,752	(96,606)
Other Instruction	2,032,591	2,044,438	1,875,578	168,860
Total Instruction	22,143,024	22,440,259	22,002,876	437,383
Support Services:				
Pupil Services	2,144,857	2,212,356	2,184,525	27,831
Instructional Staff Services	2,304,382	2,292,078	2,151,594	140,484
General Administration Services	444,713	444,713	490,949	(46,236)
School Administration Services	2,615,986	2,630,898	2,573,320	57,578
Business Services	495,878	492,878	487,463	5,415
Operations and Maintenance of Plant	3,617,944	3,679,168	3,875,579	(196,411)
Pupil Transportation Services	2,399,685	2,416,517	2,250,370	166,147
Central Services	617,545	670,301	626,380	43,921
Insurance	437,500	437,500	455,675	(18,175)
Other Support Services	1,876,197	1,863,709	1,714,842	148,867
Total Support Services	16,954,687	17,140,119	16,810,697	329,422
Debt Service:	004.040	004.040	004.040	
Principal	284,043	284,043	284,042	1
Interest and Fiscal Charges Total Debt Service	4,506 288,549	4,506 288,549	4,506	- 1
Nonprogram:	200,049	200,049	200,040	1
General Tuition Payments	3,348,705	3,348,405	3,503,031	(154,626)
Co-Curricular Cooperative Program	260,000	260,000	338,136	(134,020) (78,136)
Adjustments And Refunds	200,000	200,000	25,781	(25,781)
Voucher Payments	642,264	642,264	651,618	(9,354)
Total Nonprogram	4,250,969	4,250,669	4,518,566	(267,897)
Total Expenditures	43,637,229	44,119,595	43,620,687	498,908
EXCESS OF REVENUES OVER EXPENDITURES	4,172,021	4,168,746	4,581,011	412,265
OTHER FINANCING SOURCES (USES)				
Proceeds from Sale of Capital Assets	19,940	23,215	44,184	20,969
Transfers In	-	-	10,045	10,045
Transfers Out	(5,164,483)	(5,164,483)	(5,155,089)	9,394
Total Other Financing Sources (Uses)	(5,144,543)	(5,141,268)	(5,100,860)	40,408
NET CHANGE IN FUND BALANCE	(972,522)	(972,522)	(519,849)	452,673
Fund Balance - Beginning of Year	10,881,274	10,881,274	10,881,274	<u> </u>
FUND BALANCE - END of YEAR	\$ 9,908,752	\$ 9,908,752	\$ 10,361,425	\$ 452,673

See accompanying notes to Required Supplementary Information.

#### PULASKI COMMUNITY SCHOOL DISTRICTPULASKI COMMUNITY SCHOOL DISTRICT SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL – SPECIAL EDUCATION SPECIAL REVENUE FUND – BUDGETARY BASIS YEAR ENDED JUNE 30, 2023

	Budget							Variance Final Budget - Positive	
		Original	Final		Actual		(Negative)		
REVENUES	<b>^</b>	00.000	<b>^</b>	00.000	<b>^</b>	00.004	<b>^</b>	00.004	
Intermediate Sources	\$	60,300	\$	60,300	\$	90,324	\$	30,024	
State Sources Federal Sources		1,900,669 906,792		1,975,669 931,857		2,176,760 952,744		201,091 20,887	
Total Revenues		2,867,761		2,967,826		3,219,828		252,002	
EXPENDITURES									
Instruction:									
Special Education Instruction		6,142,898		6,184,634		6,126,799		57,835	
Support Services:									
Pupil Services		888,652		888,652		866,405		22,247	
Instructional Staff Services		303,771		291,200		417,780		(126,580)	
Business Services		14,492		14,492		14,492		-	
Operations and Maintenance Of Plant		3,850		3,750		2,082		1,668	
Pupil Transportation Services Central Services		257,331 4,500		282,331 4,500		329,736 7,139		(47,405) (2,639)	
Total Support Services		1,472,596		1,484,925		1,637,634		(152,709)	
Nonprogram:		1,472,530		1,404,920		1,007,004		(152,703)	
Special Education Tuition Payments		366,750		412,750		560,484		(147,734)	
Total Expenditures		7,982,244	-	8,082,309		8,324,917		(242,608)	
· - ···· — · · · · · · · · · · · · · · ·		.,				0,02.,01.		(,••••)	
DEFICIENCY OF REVENUES UNDER									
EXPEDITURES		(5,114,483)		(5,114,483)		(5,105,089)		9,394	
OTHER FINANCING SOURCES									
Transfers In		5,114,483		5,114,483		5,105,089		(9,394)	
NET CHANGE IN FUND BALANCE		-		-		-		-	
Fund Balance - Beginning of Year		-							
FUND BALANCE - END OF YEAR	\$		\$		\$		\$		

#### PULASKI COMMUNITY SCHOOL DISTRICTPULASKI COMMUNITY SCHOOL DISTRICT SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET) AND SCHEDULE OF CONTRIBUTIONS WISCONSIN RETIREMENT SYSTEM LAST TEN MEASUREMENT PERIODS

# SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET)

Plan Year Ending	Proportion of the Net Pension Liability (Asset)	Proportionate Share of the Net Pension Liability (Asset)	 Covered Payroll (Plan Year)	Proportionate Share of the Net Pension Liability (Asset) as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability (Asset)
12/31/14	0.16694140%	\$ (4,100,538)	\$ 23,121,477	17.73%	102.74%
12/31/15	0.16552719%	2,689,785	23,240,975	11.57%	98.20%
12/31/16	0.16372463%	1,349,482	23,336,446	5.78%	99.12%
12/31/17	0.16192070%	(4,807,616)	23,879,683	20.13%	102.93%
12/31/18	0.15995505%	5,690,699	24,238,031	23.48%	96.45%
12/31/19	0.15765480%	(5,083,510)	24,726,507	20.56%	102.96%
12/31/20	0.15499077%	(9,676,288)	25,523,911	37.91%	102.96%
12/31/21	0.15285171%	(12,320,129)	26,107,957	47.19%	106.02%
12/31/22	0.15092147%	7,995,372	26,945,085	29.67%	95.72%

# SCHEDULE OF CONTRIBUTIONS – LAST TEN FISCAL YEARS

Fiscal Year Ending	ontractually Required ontributions	equired Re			Contribution Deficiency (Excess)		(I	Covered Payroll Fiscal Year)	Contributions as a Percentage of Covered Payroll		
6/30/15 6/30/16 6/30/17 6/30/18 6/30/19 6/30/20 6/30/21	\$ 1,627,410 1,580,384 1,540,059 1,623,817 1,613,350 1,689,764 1,736,378	\$	1,627,410 1,580,384 1,540,059 1,623,817 1,613,350 1,689,764 1,736,378	\$			\$	23,121,477 23,240,975 23,336,446 23,879,683 24,357,308 25,398,979 25,724,120	7.04% 6.80% 6.60% 6.80% 6.62% 6.65% 6.75%		
6/30/22 6/30/23	1,755,512 1,826,125		1,755,512 1,826,125			-		26,510,837 27,598,609	6.62% 6.62%		

See accompanying notes to Required Supplementary Information.

# PULASKI COMMUNITY SCHOOL DISTRICTPULASKI COMMUNITY SCHOOL DISTRICT SCHEDULE OF CHANGES IN PENSION LIABILITY AND RELATED RATIOS SUPPLEMENTAL PENSION PLAN LAST TEN MEASUREMENT PERIODS\*

	 2023	 2022	 2021	 2020	2019	 2018	 2017
Total Pension Liability:						 	
Service Cost	\$ 141,743	\$ 138,624	\$ 142,799	\$ 132,589	\$ 138,705	\$ 149,946	\$ 149,946
Interest	80,364	84,449	123,763	131,672	120,141	102,939	98,369
Changes of Benefit Terms	-	-	-	-	-	-	-
Differences Between Expected and							
Actual Experience	(104,140)	-	170,634	-	67,650	-	-
Changes in Assumptions	(185,966)	-	152,567	36,034	(29,497)	(75,963)	-
Benefit Payments	 (412,068)	 (400,359)	 (340,563)	 (220,563)	 (210,000)	 (130,000)	 (62,000)
Net Change in Total Pension Liability	 (480,067)	(177,286)	 249,200	 79,732	 86,999	 46,922	186,315
Total Pension Liability - Beginning of Year	3,706,885	3,884,171	 3,634,971	 3,555,239	3,468,240	3,421,318	 3,235,003
TOTAL PENSION LIABILITY -						 	
END OF YEAR	\$ 3,226,818	\$ 3,706,885	\$ 3,884,171	\$ 3,634,971	\$ 3,555,239	\$ 3,468,240	\$ 3,421,318
Covered Payroll	\$ 6,344,806	\$ 6,455,052	\$ 6,455,052	\$ 8,522,037	\$ 8,522,037	\$ 8,798,412	\$ 8,798,412
District's Total Pension Liability as a Percentage of Covered Payroll	50.86%	57.43%	60.17%	42.65%	41.72%	39.42%	38.89%

\* The amounts presented for each fiscal year were determined as of the prior fiscal year end. Amounts for prior years were not available.

See accompanying notes to Required Supplementary Information.

# PULASKI COMMUNITY SCHOOL DISTRICTPULASKI COMMUNITY SCHOOL DISTRICT SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITIES AND RELATED RATIOS LAST TEN MEASUREMENT PERIODS\*

		2023		2022		2021		2020		2019		2018
Total OPEB Liability:												
Service Cost	\$	17,580	\$	17,193	\$	14,510	\$	13,582	\$	-	\$	-
Interest		7,148		9,319		26,007		40,751		55,512		81,522
Differences Between Expected and												
Actual Experience		(61,495)		-		(147,915)		-		(28,062)		-
Changes of Assumptions		(10,888)		-		10,851		4,461		37,186		-
Benefit Payments		(91,898)	_	(154,551)		(312,801)		(492,956)		(648,644)	(	1,000,696)
Net Change in Total OPEB Liability		(139,553)		(128,039)		(409,348)		(434,162)		(584,008)		(919,174)
Total OPEB Liability - Beginning of Year		354,829		482,868		892,216		1,910,386		1,910,386		2,829,560
TOTAL OPEB LIABILITY - END OF YEAR (*)	\$	215,276	\$	354,829	\$	482,868	\$	1,476,224	\$	1,326,378	\$	1,910,386
Covered-Employee Payroll	\$ 2	6,322,031	\$ 2	1,657,111	\$ 2	21,657,111	\$ 2	23,376,232	\$ 2	23,376,232	No	ot Known
District's Total OPEB Liability as a Percentage of Covered-Employee Payroll		0.82%		1.64%		2.23%		6.32%		5.67%		N/A
* The amounts presented for each fiscal year v	vere											

\* The amounts presented for each fiscal year were determined as of the prior fiscal year end. Amounts for prior years were not available.

# PULASKI COMMUNITY SCHOOL DISTRICTPULASKI COMMUNITY SCHOOL DISTRICT NOTES TO REQUIRED SUPPLEMENTARY INFORMATION JUNE 30, 2023

#### NOTE 1 PENSIONS

# Wisconsin Retirement System (WRS)

There were no changes of benefit terms for any participating employer in the WRS.

Changes of assumptions:

Based on a three-year experience study conducted in 2021 covering January 1, 2018 through December 31, 2020, the ETF Board adopted assumption changes that were used to measure the total pension liability beginning with the year-end December 31, 2021, including the following:

- Lowering the long-term expected rate of return from 7.0% to 6.8%
- Lowering the discount rate from 7.0% to 6.8%
- Lowering the wage inflation rate from 3.2% to 3.0%
- Lowering the price inflation rate from 2.5% to 2.4%
- Lowering the post-retirement adjustments from 1.9% to 1.7%
- Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2018 Mortality Table to the 2020 WRS Experience Mortality Table

Based on a three-year experience study conducted in 2018 covering January 1, 2015 through December 31, 2017, the ETF Board adopted assumption changes that were used to measure the total pension liability beginning with the year-ended December 31, 2018, including the following:

- Lowering the long-term expected rate of return from 7.2% to 7.0%
- Lowering the discount rate from 7.2% to 7.0%
- Lowering the wage inflation rate from 3.2% to 3.0%
- Lowering the price inflation rate from 2.7% to 2.5%
- Lowering the post-retirement adjustments from 2.1% to 1.9%
- Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2012 Mortality Table to the Wisconsin 2018 Mortality Table

The District is required to present the last 10 fiscal years of data; however, accounting standards allow the presentation of as many years as are available until 10 fiscal years are presented.

#### Supplemental Pension Plan

The Plan's benefit terms have not changed since the prior valuation. The discount rate used to measure the total pension liability was 4.00% as opposed to 2.25% in the prior year. Other actuarial assumptions are consistent with the prior valuation. The amounts reported for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year. No assets have been accumulated in an irrevocable trust.

The District is required to present the last 10 fiscal years of data; however, accounting standards allow the presentation of as many years as are available until 10 fiscal years are presented.

# NOTE 2 OTHER POSTEMPLOYMENT BENEFIT PLANS

The Plan's benefit terms have not changed since the prior valuation. The discount rate used to measure the total other postemployment liability was 4.00% as opposed to 2.25% in the prior year. Other assumptions are consistent with the prior valuation. The amounts reported for each fiscal year were determine as of June 30 of the prior fiscal year-end. No assets have been accumulated in an irrevocable trust.

The District is required to present the last 10 fiscal years of data; however, accounting standards allow the presentation of as many years as are available until 10 fiscal years are presented.

# NOTE 3 BUDGETS AND BUDGETARY ACCOUNTING

Operating budgets are adopted each fiscal year for all governmental funds in accordance with Section 65.90 of the Wisconsin Statutes. Budgetary expenditure control is exercised at the function level. Reported budget amounts are as originally adopted or as amended by Board of Education resolution.

The District follows these procedures in establishing the budgetary data reflected in the basic financial statements.

- Based upon requests from District staff, District administration recommends budget proposals to the Board of Education.
- The Board of Education prepares a proposed budget including proposed expenditures and the means of financing them for the July 1 through June 30 fiscal year.
- A public notice is published containing a summary of the budget and identifying the time and place where a public hearing will be held on the proposed budget.
- Pursuant to the public budget hearing, the Board of Education may make alterations to the proposed budget.
- Once the Board of Education (following the public hearing) adopts the budget, no changes may be made in the amount of tax to be levied or in the amount of the various appropriations and the purposes of such appropriations unless authorized by a 2/3 vote of the entire Board of Education.
- Appropriations lapse at year-end unless authorized as a carryover by the Board of Education. The portion of fund balance representing carryover appropriations is reported as a committed or assigned fund balance in the fund financial statements.
- Encumbrance accounting is used by the District as an extension of formal budgetary control during the year.
- The DPI requires the District to separate special education revenues and expenditures from other General Fund amounts.

The District did not have any material violation of legal or contractual provisions for the fiscal year ended June 30, 2023.

# NOTE 3 BUDGETS AND BUDGETARY ACCOUNTING (CONTINUED)

# **Budgetary Information**

Budgetary information is derived from the annual operating budget and is presented in accordance with generally accepted accounting principles, except the District adopts a budget for the special education special revenue fund in accordance with requirements from the Wisconsin Department of Public Instruction. In accordance with generally accepted accounting principles, this fund is included as part of the general fund in these financial statements. An explanation of the differences between Revenues, Expenditures, and Other Financing Sources (Uses) for budgetary funds on budgetary fund basis and a U.S. GAAP General Fund basis is summarized below:

_	General	Special Education
Revenues Actual Amounts (Budgetary Basis) Reclassification of Special Education Total Revenues	\$ 48,201,698 3,219,828 51,421,526	\$ 3,219,828 (3,219,828)
Expenditures Actual Amounts (Budgetary Basis) Reclassification of Special Education Total Expenditures	43,620,687 	8,324,917 (8,324,917)
Excess of Revenues Over (Under) Expenditures Actual Amounts (Budgetary Basis) Reclassification of Special Education Excess of Revenues Over (Under) Expenditures	4,581,011 (5,105,089) (524,078)	(5,105,089) 5,105,089 -
Other Financing Sources (Uses) Actual Amounts (Budgetary Basis) Reclassification of Special Education Total Other Financing Sources (Uses)	(5,100,860) 5,105,089 4,229	5,105,089 (5,105,089) -
Net Change in Fund Balance Actual Amounts (Budgetary Basis)	(519,849)	-
Fund Balance - July 1 Actual Amounts (Budgetary Basis)	10,881,274	
FUND BALANCE - END OF YEAR	<u>\$ 10,361,425</u>	<u>\$ -</u>

# NOTE 3 BUDGETS AND BUDGETARY ACCOUNTING (CONTINUED)

#### Excess of Expenditure Over Budget Appropriations

The following expenditure accounts of the governmental funds had actual expenditures in excess of budget appropriations for the year ended June 30, 2023:

	Excess
Funds	Expenditures
General Fund	
Instruction	
Vocational Instruction	96,606
Support Services	
General Administration Services	46,236
Operations and Maintenance of Plant	196,411
Insurance	18,175
Nonprogram	
General Tuition Payments	154,626
Co-Curricular Cooperative Program	78,136
Adjustments and Refunds	25,781
Voucher Payments	9,354
Special Education Fund	
Support Services	
Instructional Staff Services	126,580
Pupil Transportation Services	47,405
Central Services	2,639
Nonprogram	
Special Education Tuition Payments	147,734

Excess expenditures were funded with positive variances in other general and special education fund appropriation accounts.

# SUPPLEMENTARY INFORMATION

# PULASKI COMMUNITY SCHOOL DISTRICTPULASKI COMMUNITY SCHOOL DISTRICT COMBINING BALANCE SHEET – NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2023

	Special Revenue									
	Food Service			onations	Title VI American Indian Education		Cooperative Program			ommunity Service
ASSETS										
Cash and Investments	\$	1,626,933	\$	551,326	\$	50	\$	224	\$	251,390
Receivables: Accounts										7.047
Due From Other Governments		-		-		-		-		7,917
Prepaids and inventories		59,246 70,730		-		-		-		-
Frepaids and inventories		70,730				<u> </u>				-
Total Assets	\$	1,756,909	\$	551,326	\$	50	\$	224	\$	259,307
LIABILITIES AND FUND BALANCES										
LIABILITIES										
Accounts Payable	\$	12,403	\$	7,670	\$	-	\$	-	\$	4,159
Accrued and Other Current Liabilities		9,508		16		50		224		12,190
Unearned Revenues		-		-		-		-		51,659
Deposits Payable		74,534		-		-				-
Total Liabilities		96,445		7,686		50		224		68,008
FUND BALANCES										
Nonspendable		70,730		-		-		-		-
Restricted		1,589,734		543,640		-		-		191,299
Total Fund Balances		1,660,464		543,640		-		-		191,299
Total Liabilities and Fund Balances	\$	1,756,909	\$	551,326	\$	50	\$	224	\$	259,307

# PULASKI COMMUNITY SCHOOL DISTRICTPULASKI COMMUNITY SCHOOL DISTRICT COMBINING BALANCE SHEET – (CONTINUED) NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2023

	 Capital			
	ong-Term Capital pprovement	Capital pansion		Total Nonmajor overnmental Funds
ASSETS				
Cash and Investments	\$ 1,919,513	\$ 87,807	\$	4,437,243
Receivables: Accounts				7,917
Due From Other Governments	-	-		59,246
Prepaids and inventories	-	-		70,730
		 	-	10,100
Total Assets	\$ 1,919,513	\$ 87,807	\$	4,575,136
LIABILITIES AND FUND BALANCES				
LIABILITIES				
Accounts Payable	\$ -	\$ -	\$	24,232
Accrued and Other Current Liabilities	-	-		21,988
Unearned Revenues	-	-		51,659
Deposits Payable	 	 -		74,534
Total Liabilities	-	-		172,413
FUND BALANCES				
Nonspendable	-	-		70,730
Restricted	 1,919,513	 87,807		4,331,993
Total Fund Balances	 1,919,513	 87,807		4,402,723
Total Liabilities and Fund Balances	\$ 1,919,513	\$ 87,807	\$	4,575,136

# PULASKI COMMUNITY SCHOOL DISTRICTPULASKI COMMUNITY SCHOOL DISTRICT COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – NONMAJOR GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2023

			Special Revenue	9	
	Food Service	Donations	Title VI American Indian Education	Cooperative Program	Community Service
REVENUES	•	•	•	•	• • • • • • • •
Property Taxes	\$ -	\$ -	\$ -	\$ -	\$ 627,858
Other Local Sources	1,212,504	732,572	-	34,542	420,120
State Sources	40,814	-	-	-	-
Federal Sources	1,080,401	-	29,486	-	-
Total Revenues	2,333,719	732,572	29,486	34,542	1,047,978
EXPENDITURES					
Instruction:					
Regular Instruction	-	182,544	-	-	-
Vocational Instruction	-	40,386	-	-	-
Special Education Instruction	-	15,491	-	-	-
Other Instruction	-	433,265	-	24,497	
Total Instruction	-	671,686	-	24,497	-
Support Services:					
Pupil Services	-	-	28,837	-	-
Instructional Staff Services	-	2,866	649	-	-
Business Services	-	-	-	-	4,657
Operations and Maintenance of Plant	-	245	-	-	4,792
Pupil Transportation Services	-	7,132	-	-	-
Food Services	1,915,938	-	-		-
Total Support Services	1,915,938	10,243	29,486	-	9,449
Community Service	-	-	-	-	1,025,352
Total Expenditures	1,915,938	681,929	29,486	24,497	1,034,801
EXCESS OF REVENUES OVER (UNDER) EXPENSES	417,781	50,643	-	10,045	13,177
OTHER FINANCING SOURCES (USES) Transfers In Transfers Out	-	-	-	- (10,045)	-
Total Other Financing Sources (Uses)				(10,045)	
NET CHANGE IN FUND BALANCES	417,781	50,643	-	-	13,177
Fund Balances - July 1	1,242,683	492,997	. <u> </u>		178,122
FUND BALANCES - END OF YEAR	\$ 1,660,464	\$ 543,640	<u>\$ -</u>	\$-	\$ 191,299

## PULASKI COMMUNITY SCHOOL DISTRICTPULASKI COMMUNITY SCHOOL DISTRICT COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – (CONTINUED) NONMAJOR GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2023

	Capital		
	Long-term Capital Improvement	Capital Expansion	Total Nonmajor Governmental Funds
REVENUES	<b>^</b>	<b>*</b> 005 000	<b>•</b> • • • • • • • • • • • • • • • • • •
Property Taxes	\$-	\$ 265,000	\$ 892,858
Other Local Sources	12,503	-	2,412,241
State Sources	-	-	40,814
Federal Sources			1,109,887
Total Revenues	12,503	265,000	4,455,800
EXPENDITURES Instruction:			
Regular Instruction	-	-	182,544
Vocational Instruction	-	-	40,386
Special Education Instruction	-	-	15,491
Other Instruction			457,762
Total Instruction Support Services:	-	-	696,183
Pupil Services	-	-	28,837
Instructional Staff Services	-	-	3.515
Business Services	-	-	4,657
Operations and Maintenance of Plant	-	212,133	217,170
Pupil Transportation Services	-	,	7,132
Food Services	-	-	1,915,938
Total Support Services		212,133	2,177,249
Community Service	-	,	1,025,352
Total Expenditures		212,133	3,898,784
EXCESS OF REVENUES OVER (UNDER) EXPENSES	12,503	52,867	557,016
OTHER FINANCING SOURCES (USES) Transfers In Transfers Out	50,000 	-	50,000 (10,045)
Total Other Financing Sources (Uses)	50,000		39,955
NET CHANGE IN FUND BALANCES	62,503	52,867	596,971
Fund Balances - July 1	1,857,010	34,940	3,805,752
FUND BALANCES - END OF YEAR	\$ 1,919,513	\$ 87,807	\$ 4,402,723

# ADDITIONAL INDEPENDENT AUDITORS' REPORT FOR BASIC FINANCIAL STATEMENTS



#### INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Board of Education Pulaski Community School District Pulaski, Wisconsin

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Pulaski Community School District, Pulaski, Wisconsin (the District) as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated December 4, 2023.

## Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We identified a certain deficiency in internal control, described in the accompanying schedule of findings and questioned costs as item 2023-001 that we consider to be a significant deficiency.

## **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instance of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## Pulaski Community School District's Response to Finding

*Government Auditing Standards* requires the auditor to perform limited procedures on the District's response to the finding identified in our audit and described in the accompanying schedule findings and questioned costs. The District's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Clifton Larson Allen LLP

CliftonLarsonAllen LLP

Green Bay, Wisconsin December 4, 2023

# FEDERAL AND STATE AWARDS



## INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL AND STATE PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE AND THE STATE SINGLE AUDIT GUIDELINES

Board of Education Pulaski Community School District Pulaski, Wisconsin

# Report on Compliance for Each Major Federal Program and State Program

#### **Opinion on Each Major Federal and State Program**

We have audited Pulaski Community School District's (the District's) compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* and *Wisconsin State Single Audit Guidelines* issued by the Wisconsin Department of Administration that could have a direct and material effect on each of District's major federal and state programs for the year ended June 30, 2023. The District's major federal and state programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal and state programs for the year ended June 30, 2023.

## Basis for Opinion on Each Major Federal and State Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative* Requirements, *Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and the *State Single Audit Guidelines*. Our responsibilities under those standards, the Uniform Guidance, and the *State Single Audit Guidelines* are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal and state program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

#### **Responsibilities of Management for Compliance**

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the District's federal and state programs.

## Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, the Uniform Guidance, and the *State Single Audit Guidelines* will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about District's compliance with the requirements of each major federal and state program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, the Uniform Guidance, and the *State Single Audit Guidelines* we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance and the *State Single Audit Guidelines*, but not for the purpose of expressing an opinion on the effectiveness of District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

## **Report on Internal Control Over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal or state program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal or state program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency of a federal or state program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency of a federal or state program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal or state program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance that weaknesses or significant deficiencies in internal control over compliance that we consider to be material control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and the *State Single Audit Guidelines*. Accordingly, this report is not suitable for any other purpose.

Clifton Larson Allen LLP

CliftonLarsonAllen LLP

Green Bay, Wisconsin December 4, 2023

#### PULASKI COMMUNITY SCHOOL DISTRICTPULASKI COMMUNITY SCHOOL DISTRICT SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2023

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal Assistance Listing Number	Pass-Through Agency	Pass-Through Entity Identifying Number	(Accrued) Deferred Revenue 7/1/22	Cash Received (Refunded)	Accrued (Deferred) Revenue 6/30/23	Total Federal Expenditures	Passed Through To Subrecipients
U.S. DEPARTMENT OF AGRICULTURE								
Child Nutrition Cluster								
Noncash Assistance (Commodities)								
Donated Food Program	10.555	WI DPI	2022-054613-DPI-NSL-547	\$-	\$ 161,395	\$-	\$ 161,395	\$-
Cash Assistance								
School Breakfast Program	10.553	WI DPI	2022-054613-DPI-SB-546	(122,649)	238,615	3,032	118,998	-
School Lunch Program	10.555	WI DPI	2022-054613-DPI-NSL-547	(295,399)	990,850	15,547	710,998	-
NSL Snack Program	10.555	WI DPI	2022-054613-DPI-SK_NSL-561	(967)	967	-	-	-
Summer Food Service Program #586								
2022-2023	10.559	WI DPI	2022-054613-DPI-SFSP-561	(39,173)	87,515	40,667	89,009	-
Total Child Nutrition Cluster and								
U.S. Department of Agriculture				(458,188)	1,479,342	59,246	1,080,400	-
U.S. DEPARTMENT OF EDUCATION								
Special Education Cluster (IDEA)								
Special Education Grants to States	84.027	WI DPI	2022-054613-DPI- FLOW-341	(68,893)	68,893	-	-	-
Special Education Grants to States	84.027	WI DPI	2023-054613-DPI- FLOW-341	-	641,206	167,012	808,218	-
Special Education Preschool Grants	84.173	WI DPI	2022-054613-DPI-IDEA-PRESCH-347	(21,572)	21,572	-	-	-
Special Education Preschool Grants	84.173	WI DPI	2023-054613-DPI-IDEA-PRESCH-347	-	25,112	-	25,112	-
Total Special Education Cluster (IDEA)				(90,465)	756,783	167,012	833,330	-
Title I Grants to Local Educational Agencies	84.010	WI DPI	2022-054613-DPI-TIA-141	(65,766)	65,766	-	-	-
Title I Grants to Local Educational Agencies	84.010	WI DPI	2023-054613-DPI-TIA-141	-	103,921	29,513	133,434	-
Total Title I Grants to Local Educational Agencies				(65,766)	169,687	29,513	133,434	-
Career and Technical Education - Basic Grants to States	84.048	CESA 7	N/A	-	18,023	-	18,023	-
Title VII Indian Education	84.060	Direct Program	N/A	-	29,486	-	29,486	-

See accompanying notes to Schedules of Federal and State Awards.

#### PULASKI COMMUNITY SCHOOL DISTRICTPULASKI COMMUNITY SCHOOL DISTRICT SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (CONTINUED) YEAR ENDED JUNE 30, 2023

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal Assistance Listing Number	Pass-Through Agency	Pass-Through Entity Identifying Number	(Accrued) Deferred Revenue 7/1/22	Cash Received (Refunded)	Accrued (Deferred) Revenue 6/30/23	Total Federal Expenditures	Passed Through To Subrecipients
ESEA Title III - A English language Acquisition	84.365	Luxemburg Casco Schools	N/A	(3,117)	6,218	-	3,101	-
ESEA Title II - Improving Teacher Quality Grant ESEA Title II - Improving Teacher Quality Grant Total ESEA Title II - Improving Teacher Quality Grant	84.367 84.367	WI DPI WI DPI	2022-054613-DPI-TIIA-365 2023-054613-DPI-TIIA-365	(9,565) - (9,565)	9,565 44,804 54,369	- 6,856 6,856	51,660	
Student Support and Academic Enrichment Program Student Support and Academic Enrichment Program Total Student Support and Academic Enrichment Program	84.424 84.424	WI DPI WI DPI	2022-054613-DPI-TIV-A-381 2023-054613-DPI-TIV-A-381	(3,160) - (3,160)	3,160 10,446 13,606	5,752 5,752		- - -
COVID-19 Elementary and Secondary School Emergency Relief COVID-19 Elementary and Secondary School Emergency Relief Total COVID-19 Elementary and Secondary School Emergency Relief Fund	84.425D 84.425D	WI DPI WI DPI	2022-054613-DPI-ESSERFII-163 2023-054613-DPI-ESSERFII-165	(10,239)	553,965 446,481 	364,150 166,068 530,218	907,876 612,549 1,520,425	
Total U.S. Department of Education U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES Medicaid Cluster				(182,312)	2,048,618	739,351	2,605,657	-
Medical Assistance Program Total Expenditures of Federal Awards	93.778	WI DHS	N/A	(6,714) \$ (647,214)	385,855 \$ 3,913,815	12,142 \$ 810,739	391,283 \$ 4,077,340	<u> </u>
			Reconciliation to the Basic Financial Stateme Federal Sources Federal Awards Included in Intermediate I Less: Federal Sources not Considered Fe	Sources			\$ 4,473,255 21,124	
			Back to School Supplemental Aid Get Kids Ahead Total Expenditures of Federal Av	wards			(355,120) (61,919) \$ 4,077,340	

See accompanying notes to Schedules of Federal and State Awards.

#### PULASKI COMMUNITY SCHOOL DISTRICTPULASKI COMMUNITY SCHOOL DISTRICT SCHEDULE OF EXPENDITURES OF STATE AWARDS YEAR ENDED JUNE 30, 2023

Grantor Agency/State Program Title	State I.D. Number	Pass-Through Agency	State Identifying Number	(Accrued) Deferred 7/1/2022	Cash Received (Refunded)	Accrued (Deferred) 6/30/2023	Total Expenditures	Subrecipient Payments
WISCONSIN DEPARTMENT OF PUBLIC INSTRUCTION								
Handicapped Education and School-Aged Parent Act	255.101	Direct Program	054613-100	\$-	\$ 2,100,240	\$ -	\$ 2,100,240	\$-
CESA #8	255.101	CESA #8	N/A	-	68,478	-	68,478	-
Brown County	255.101	Brown County, WI	N/A	-	21,846	-	21,846	-
State School Lunch Aid	255.102	Direct Program	054613-107	-	19,392	-	19,392	-
Common School Library Aid	255.103	Direct Program	054613-104	-	199,788	-	199,788	-
General Transportation Aid	255.107	Direct Program	054613-102	-	197,152	-	197,152	-
WI School Day Milk Program	255.115	Direct Program	054613-109	-	10,509	-	10,509	-
Equalization Aid	255.201	Direct Program	054613-116	-	28,022,093	-	28,022,093	-
Special Education Transition Readiness	255.257	Direct Program	054613-181	-	37,495	20,872	58,367	-
School Based Mental Health Services	255.297	Direct Program	054613-177	(44,880)	105,961	28,118	89,199	-
Peer Review and Mentoring Grant 387	255.301	Direct Program	054613-141	(11,718)	30,123	6,595	25,000	-
School Breakfast Program	255.344	Direct Program	054613-108	-	10,913	-	10,913	-
Early College Credit Program	255.445	Direct Program	054613-155	-	1,612	-	1,612	-
Student Achievement Guarantee in Education	255.504	Direct Program	054613-160	-	299,742	-	299,742	-
Educator Effectiveness Grant 583	255.940	Direct Program	054613-154	-	24,480	-	24,480	-
Per Pupil Adjustment Aid	255.945	Direct Program	054613-113	-	2,866,346	-	2,866,346	-
Career and Technical Education Incentive Grant 577	255.950	Direct Program	054613-171	-	110,836	-	110,836	-
Assessments of Reading Readiness	255.956	Direct Program	054613-166	-	7,686	-	7,686	-
Robotics League Participation 575	255.959	Direct Program	054613-167	-	1,840	-	1,840	-
Special Education Transition Incentive Grant 637	255.960	Direct Program	054613-168	-	18,152	-	18,152	-
Total Wisconsin Department of Public Instruction		U		(56,598)	34,154,684	55,585	34,153,671	-
Total State Awards				\$ (56.598)	\$ 34.154.684	\$ 55.585	\$ 34.153.671	\$-

Reconciliation to the Basic Financial Statements

State Sources	\$ 34,121,296
State Awards Included In Intermediate and Interdistrict Sources	157,507
Less: State Sources not Considered State Financial Assistance	
Payment in Lieu of Taxes and Other Revenues	(2,030)
State Tax Computer Aid and Personal Property Aid	(80,920)
School Health Workforce Development Nursing Grant	(29,247)
WI Department of Justice School Safety Grant	 (12,935)
Total Expenditures of State Awards	\$ 34,153,671

See accompanying notes to Schedules of Federal and State Awards.

## PULASKI COMMUNITY SCHOOL DISTRICTPULASKI COMMUNITY SCHOOL DISTRICT NOTES TO SCHEDULES OF EXPENDITURES OF FEDERAL AND STATE AWARDS JUNE 30, 2023

#### NOTE 1 BASIS OF PRESENTATION

The accompanying schedules of expenditures of federal and state awards for the Pulaski Community School District (the District) are presented in accordance with the requirements of *Title 2 U.S. Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and the *State Single Audit Guidelines* issued by the Wisconsin Department of Public Instruction.

The schedules of expenditures of federal and state awards include all federal and state awards of the District. Because the schedules present only a selected portion of the operations of the District, it is not intended to and does not present the financial position or changes in net position of the District.

#### NOTE 2 SIGNIFICANT ACCOUNTING POLICIES

Revenues and expenditures in the schedules are presented in accordance with the modified accrual basis of accounting and are generally in agreement with revenues and expenditures reported in the District's 2023 fund financial statements. Accrued revenue at year-end consists of federal and state program expenditures scheduled for reimbursement to the District in the succeeding year while unearned revenue represents advances for federal and state programs that exceed recorded District expenditures. Because of subsequent program adjustments, these amounts may differ from the prior year's ending balances.

The District has not elected to charge a de minimis rate of 10% of modified total costs.

## NOTE 3 FOOD DISTRIBUTION

Nonmonetary assistance is reported in the schedule of expenditures of federal awards at the fair market value of the commodities received and disbursed.

## NOTE 4 OVERSIGHT AGENCIES

The federal and state oversight agencies for the District are as follows:

Federal - U.S. Department of Education State - Wisconsin Department of Public Instruction

# Section I – Summary of Auditors' Results

## **Financial Statements**

1.	Type of auditors' report issued:	Unmodified
2.	Internal control over financial reporting:	
	Material weakness(es) identified?	yes <u>x</u> no
	Significant deficiency(ies) identified?	<u>x</u> yesno
3.	Noncompliance material to financial statements noted?	yes <u>x</u> no
Feder	al Awards	
1.	Internal control over major federal programs:	
	Material weakness(es) identified?	yes <u>x</u> no
	Significant deficiency(ies) identified?	yes <u>x</u> no
2.	Type of auditors' report issued on compliance for major federal programs:	Unmodified
3.	Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?	yes <u>x</u> no
Identi	fication of Major Federal Programs	
	Assistance Listing Numbers	Name of Federal Program or Cluster
	84.027/84.173	Special Education Cluster (IDEA)
	84.425D	COVID-19 Elementary and Secondary School Emergency Relief
	threshold used to distinguish between A and Type B programs:	\$ <u>750,000</u>
Audite	e qualified as low risk auditee?	<u>x</u> yes no

# Section I – Summary of Auditors' Results (Continued)

## State Financial Assistance

2.

3.

1. Internal control over state projects:

<ul> <li>Material weakness(es) identified?</li> </ul>		yes	 х	_no
<ul> <li>Significant deficiency(ies) identified that are not considered to be material weakness(es)?</li> </ul>		_yes	 x	none reported
Type of auditors' report issued on compliance for state projects:	Unmodified			
Any audit findings disclosed that are required to be reported in accordance with state requirements?		_yes	 x	_ no

\$ 250,000

# Identification of Major State Projects

State ID Number	Name of State Project
255.201	General Equalization
255.945	Per Pupil Aid

Dollar threshold used to distinguish between Type A and Type B state projects:

(83)

## Section II – Financial Statement Findings

## Finding No. 2023-001

#### Preparation of Annual Financial Report

Repeat Finding of 2022-001

Type of Finding: Significant Deficiency in Internal Control over Financial Reporting

**Condition:** Current District staff maintains accounting records which reflect the District's financial transactions; however, preparing the District's annual financial report, including note disclosures, involves the selection and application of specific accounting principles which would require additional experience and knowledge. The District contracts with us and our knowledge of applicable accounting principles, financial statement format, and note disclosures to assist in the preparation of the annual financial report in an efficient manner. However, as independent auditors, CLA cannot be considered part of the District's internal control system. As part of its internal control over preparation of its financial statements, including disclosures, the District had implemented a comprehensive review procedure to ensure that the financial statements, including note disclosures, are complete and accurate.

**Criteria or specific requirement:** The preparation and review of the annual financial report by staff with expertise in financial reporting is an internal control intended to prevent, detect, and correct a potential omission or misstatement in the financial statements or notes or other required state financial reports.

**Effect:** Without our involvement, the District may not be able to completely prepare an annual financial report in accordance with accounting principles generally accepted in the United States of America.

**Cause:** District management has determined that the additional costs associated with training staff to become experienced in applicable accounting principles and note disclosures outweigh the derived benefits.

**Recommendation:** We recommend the District continue reviewing the annual financial report. Such review procedures should be performed by an individual possessing a thorough understanding of accounting principles generally accepted in the United States of America and knowledge of the District's activities and operations. While it may not be cost beneficial to train additional staff to completely prepare the report, a thorough review of this information by appropriate staff of the District is necessary to obtain a complete and adequate understanding of the District's annual financial report.

**Views of responsible officials and planned corrective actions:** Management believes that the cost of hiring staff to prepare year-end adjusting and closing entries and to prepare financial reports outweighs the benefits to be received. Management will have appropriate staff review the closing entries for governmental activities along with the prepared financial reports, as recommended, to obtain an adequate understanding of the District's financial report

## Section III – Federal and State Findings and Questioned Costs

Our audit did not disclose any matters required to be reported in accordance with 2 CFR 200.516(a) and the State Single Audit Guidelines issued by Wisconsin Department of Administration for the year ended June 30, 2023.

	Section IV – Other Issues	
1.	Does the auditor have substantial doubt as to the auditee's ability to continue as a going concern?	No
2.	Does the audit report show audit issues (i.e. material noncompliance, nonmaterial noncompliance, questioned cost, material weakness, significant deficiencies, management letter comment, excess revenue, or excess reserve) related to grant/contracts with funding agencies that require audits to be in accordance with the <i>State Single Audit Guidelines</i> :	
	<ul> <li>a. Department of Health Services</li> <li>b. Department of Public Instruction</li> <li>c. Department of Justice</li> <li>d. Department of Workforce Development</li> </ul>	No No No
3.	Was a management letter or other document conveying audit comments issued as a result of this audit?	No

- 4. Name and signature of partner
- 5. Date of report

Lean J. Lasechi

Leah Lasecki, CPA

December 4, 2023



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